

KENTUCKY DEPARTMENT OF EDUCATION (KDE) STAFF NOTE

Topic: Waiver Request 2026-WV-076, Pineville Independent Schools

Date: June 2026

Action Requested: Review Action/Consent Action/Discussion

Held In: Full Board State Schools United We Learn

SYNOPSIS OF WHAT YOU WILL BE SHARING:

Pineville Independent Schools waiver request pursuant to KRS 156.161 and 701 KAR 5:170E.

COMMISSIONER'S RECOMMENDATION:

The Commissioner recommends the board waive the following requirement in 702 KAR 4:050 Section 4(4)(b): "The property shall not have easements traversing the site. Easements are allowable along perimeter. Commitments to relocate easement from traversing site to perimeter shall be considered."

APPLICABLE STATUTE OR REGULATION:

KRS 156.161, 701 KAR 5:170E, and 702 KAR 4:050 Section 4(4)(b).

BACKGROUND:

Existing Policy:

KRS 156.161 authorizes the Kentucky Board of Education (KBE) to promulgate administrative regulations establishing procedures for processing requests to waive statutes or administrative regulations. Pursuant to this authority, the KBE promulgated 701 KAR 5:170E setting forth the procedures and forms a school district may utilize to request waivers from the KBE. Pursuant to KRS 156.161, the KBE may not waive any statute or administrative regulation:

- (a) Relating to health and safety, including required criminal background checks for staff and volunteers specified in KRS 160.380 and 161.148;
- (b) Relating to civil rights;
- (c) Required by federal law;
- (d) Relating to compulsory attendance requirements under KRS 158.030 and 158.100, or the recording of data necessary for participation in the fund to support education excellence in Kentucky;
- (e) Establishing certification requirements for teachers in core academic areas, except a waiver may authorize up to twenty-five percent (25%) of the teaching staff of a school may be employed without teacher certification if the individual possesses a baccalaureate or graduate degree in the subject the individual is hired to teach;
- (f) Requiring students' participation in state assessment of student performance as required under KRS 158.6453;
- (g) Financial audits, audit procedures, and audit requirements under KRS 156.265;
- (h) Open records and open meeting requirements under KRS Chapter 61;
- (i) Purchasing requirements and limitations under KRS Chapter 45A and KRS 156.074 and 156.480; or
- (j) Requiring instructional time that is at least equivalent to the student instructional year specified in KRS 158.070.

Pursuant to 701 KAR 5:170E, when the Kentucky Department of Education (KDE) receives a waiver request from a school district, it must first perform a technical review to determine

whether the waiver meets minimum technical requirements to advance to substantive review.

Those portions of the waiver request that advance to substantive review, if any, are reviewed and the following factors are considered in determining whether a waiver is recommended to the KBE:

- (a) The entirety of the waiver request;
- (b) Student academic achievement for the past three full school years for which data is available in the schools and programs identified in the waiver request;
- (c) Whether and to what extent the waiver request describes processes the requesting party will utilize to measure success as a result of the waiver, if granted, using data and accountability;
- (d) The likelihood of the schools and programs identified in the waiver request realizing meaningful operational efficiency improvements if the waiver is granted;
- (e) The likelihood of the students enrolled in the schools and programs identified in the waiver request realizing improved academic achievement if the waiver is granted;
- (f) Whether and to what extent the waiver request reasonably anticipates potential adverse impacts on student academic achievement and addresses such potential adverse impacts;
- (g) Whether and to what extent the waiver request demonstrates the establishment of high expectations for student learning and evidence based best practices for learning in the schools and programs identified in the request; and
- (h) For special education maximum class size applications, any additional factors to be considered pursuant to 701 KAR 1:350 for waiver or exemption of special education maximum class sizes.

Following review and evaluation, the Commissioner shall recommend approval of a waiver request, or portion thereof, only if he finds the requested waiver is more likely than not: (a) To improve school or program operations without hindering student academic achievement; or (b) To improve student academic achievement at the school or program. If a waiver is granted, it shall expire on June 30 of the third full school year after the request was first approved.

Summary of Issue:

Following receipt of the waiver request, KDE performed a technical review pursuant to 701 KAR 5:170E, Section 3. As a result of its technical review, KDE determined the request to waive the following regulation should undergo substantive review: 702 KAR 4:050 Section 4(4)(b) which states in part: "The property shall not have easements traversing the site. Easements are allowable along perimeter. Commitments to relocate easement from traversing site to perimeter shall be considered."

KDE's District Facilities Branch (DFB) performed a substantive review of the waiver request. The waiver request was reviewed in its entirety and DFB has been in conversation with the district. The waiver request is related to a preschool facility renovation project, therefore, the following factors listed in 701 KAR 5:170E Section 4(2) are not applicable:

- (b) Student academic achievement for the past three full school years for which data is available in the schools and programs identified in the waiver request;
- (c) Whether and to what extent the waiver request describes processes the requesting party will utilize to measure success as a result of the waiver, if granted, using data and accountability; [...]
- (e) The likelihood of the students enrolled in the schools and programs identified in the waiver request realizing improved academic achievement if the waiver is granted; [...]

- (g) Whether and to what extent the waiver request demonstrates the establishment of high expectations for student learning and evidence based best practices for learning in the schools and programs identified in the request; and
- (h) For special education maximum class size applications, any additional factors to be considered pursuant to 701 KAR 1:350 for waiver or exemption of special education maximum class sizes.

DFB considered the following additional factors listed in 701 KAR 5:170E Section 4(2):

- (d) The likelihood of the schools and programs identified in the waiver request realizing meaningful operational efficiency improvements if the waiver is granted; [...]
- (f) Whether and to what extent the waiver request reasonably anticipates potential adverse impacts on student academic achievement and addresses such potential adverse impacts[.]

Regarding 701 KAR 5:170E Section 4(2)(d), if the waiver is granted, the district will be able to proceed with constructing a new preschool facility which will improve operational efficiency. 702 KAR 4:050 Section 4(4)(b) provides in relevant part that a school district property “shall not have easements traversing the site. Easements are allowable along the perimeter. Commitments to relocate easement from traversing site to perimeter shall be considered.” The district has already purchased the property at issue which contains an easement for an existing main city sewer. The district states in its waiver application that the main line will be under green space and that the building construction will not be in any near vertical location of the sewer. Therefore, since the location of the easement is not anticipated to have a negative impact on the use of the property, granting this waiver will improve operational efficiency by allowing the district to proceed with the construction of a new preschool facility which is necessary to keep up with the current student population.

Regarding 701 KAR 5:170E Section 4(2)(f), the district notes that construction of the new preschool facility is paused by the limitation in 702 KAR 4:050 Section 4(4)(b) and that by not being able to construct the preschool this hinders in all facets of education and the growth of the preschool program.

Pursuant to 701 KAR 5:170E Section 4(3), the Commissioner recommends the KBE waive the requirement in 702 KAR 4:050 Section 4(4)(b) which states: “The property shall not have easements traversing the site. Easements are allowable along perimeter. Commitments to relocate easement from traversing site to perimeter shall be considered.” The requested waiver is more likely than not to improve school operations without hindering student academic achievement.

Budget Impact:

Other than staff time reviewing and processing this waiver request, there is no additional budget impact to KDE regardless of whether the waiver is granted or denied by the KBE.

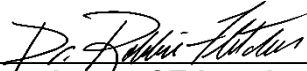
Groups Consulted and a Brief Summary of Responses:

As this is a waiver request for an individual public school district, no additional groups were consulted. KDE followed the KBE regulation 701 KAR 5:170E to process and review the waiver request.

CONTACT PERSON(S):

Matthew T. Ross, Associate Commissioner
Office of Finance and Operations

Email: matt.ross@education.ky.gov
(502) 564-1976, ext. 4321



Commissioner of Education

GOALS/PRIORITIES: Indicate all applicable options.

- | |
|---|
| <input type="checkbox"/> Foster Educational Innovation Through Vibrant Learning Experiences |
| <input type="checkbox"/> Advance Educational Excellence Through Continuous Professional Improvement |
| <input type="checkbox"/> Cultivate Collaborative Partnerships |
| <input type="checkbox"/> Legislation |
| <input checked="" type="checkbox"/> Commissioner's Management |