

1 EDUCATION AND LABOR CABINET

2 Kentucky Board of Education

3 Department of Education

4 (Amendment)

5 702 KAR 7:065. Designation of agent to manage middle and high school interscholastic athletics.

6 RELATES TO: KRS 61.805 - 61.850, 156.070(2), 158.162, 160.380, 160.445, 20 U.S.C. 1681

7 STATUTORY AUTHORITY: KRS 156.070(1), (2)

8 CERTIFICATION STATEMENT:

9 NECESSITY, FUNCTION, AND CONFORMITY: KRS 156.070(1) requires the Kentucky Board  
10 of Education to manage and control the common schools, including interscholastic athletics in the  
11 schools. KRS 156.070(2) authorizes the board to designate an agency to manage athletics. This  
12 administrative regulation designates an agent for middle and high school athletics; establishes the  
13 financial planning and review processes for the agent; and incorporates by reference the bylaws,  
14 procedures, and rules of the agent.

15 Section 1. Definitions.

16 (1) "Contact Drill" means that drills are run at Level 3, Level 4, or Level 5.

17 (2) "KBE" means Kentucky Board of Education.

18 (3) "KHSAA" means Kentucky High School Athletics Association.

19 (4) "Level 0" or "air" means that players run a drill unopposed without contact.

20 (5) "Level 1" or "bags" means that a drill is run with a bag or against another soft contact surface.

21 (6) "Level 2" or "control" means that:

- 1     (a) A drill is run at an assigned speed until the moment of contact;
- 2     (b) One (1) player is predetermined the winner by the coach;
- 3     (c) Contact remains above the waist; and
- 4     (d) Players stay on their feet.
- 5     (7) "Level 3" or "Control to Ground" means that:
  - 6       (a) A drill is run at an assigned non-competitive speed or with players pre-engaged;
  - 7       (b) There is a pre-determined winner; and
  - 8       (c) Players are allowed to take their opponent to the ground in a controlled manner.
- 9     (8) "Level 4" or "thud" means that:
  - 10       (a) A drill is run at a competitive speed through the moment of contact;
  - 11       (b) There is no predetermined winner;
  - 12       (c) Contact is above the waist;
  - 13       (d) Players stay on their feet; and
  - 14       (e) A quick whistle ends the drill.
- 15     (9) "Level 5" or "live" means that a drill is run at a competitive speed in game-like conditions.
- 16     (10) "Non-Contact Drill" means that drills are run at Level 0, Level 1, or Level 2.
- 17     (11) "OCR" means the United States Department of Education, Office for Civil Rights.
- 18     Section 2. The KHSAA shall be the Kentucky Board of Education's agent to manage
- 19     interscholastic athletics at the middle and high school level in the common schools and private
- 20     schools desiring to associate with KHSAA or to compete with a common school.
- 21     Section 3. To remain eligible to maintain the designation as the agent to manage interscholastic
- 22     high school athletics, the KHSAA shall:
  - 23       (1) Accept four (4) at-large members appointed by the Kentucky Board of Education to its high

- 1 school Board of Control;
- 2 (2) Sponsor an annual meeting of its member high schools;
- 3 (3) Provide for each member high school to have a vote on the KHSAA Constitution and bylaw
- 4 changes submitted for consideration;
- 5 (4) Provide for high school regional postseason tournament net revenues to be distributed to the
- 6 member high schools in that region participating in that sport, utilizing a share approach
- 7 determined by the high schools within that region playing that sport;
- 8 (5) Provide for students desiring to participate at the high school level (regardless of the level of
- 9 play) to be enrolled in at least grade 7;
- 10 (6) Require its governing body to annually establish goals and objectives for its commissioner and
- 11 perform a self-assessment and submit the results annually to the KBE by December 31;
- 12 (7) Advise the Department of Education of all legal action brought against the KHSAA;
- 13 (8) Permit a board of control member to serve a maximum of two (2) consecutive four (4) year
- 14 terms with no region represented for more than eight (8) consecutive years;
- 15 (9) Employ a commissioner and evaluate that person's performance annually by October 31, and
- 16 establish all staff positions upon recommendation of the commissioner;
- 17 (10) Permit the commissioner to employ other personnel necessary to perform the staff
- 18 responsibilities;
- 19 (11) Permit the Board of Control to assess fines on a member high school;
- 20 (12) Utilize a trained independent hearing officer instead of an eligibility committee for a high
- 21 school athletic eligibility appeal;
- 22 (13) Establish a philosophical statement of principles to use as a guide in a high school eligibility
- 23 case;

- 1       (14) Conduct continual cycles of field audits of the association's entire high school membership,
- 2       which provides that each high school is audited regarding each school's compliance with 20 U.S.C.
- 3       Section 1681 (Title IX) and submit annual summary reports, including the highlighting of any
- 4       potential deficiencies in OCR compliance to the Kentucky Board of Education;
- 5       (15) As a condition precedent to high school membership, require each member high school and
- 6       superintendent to annually submit a written certification of compliance with 20 U.S.C. Section
- 7       1681 (Title IX);
- 8       (16) Conduct all meetings related to high school athletics in accordance with KRS 61.805 through
- 9       61.850;
- 10      (17) Provide written reports of any investigations into possible violations of statute, administrative
- 11      regulation, KHSAA Constitution, KHSAA Bylaws, or other rules governing the conduct of high
- 12      school interscholastic athletics conducted by KHSAA or their designees to the superintendent and
- 13      principal of the involved school district and school before being made public;
- 14      (18) Not punish or sanction, in any manner, a school, student, coach, or administrator for allowing
- 15      a student to play in an athletic contest or practice with the team during a time when an order of a
- 16      court of competent jurisdiction permits the student to participate or otherwise stays or enjoins
- 17      enforcement of a KHSAA final decision on eligibility;
- 18      (19) Require any student enrolled initially in grade 7-12 who is repeating a grade for any reason,
- 19      to be ineligible, during the school year that the grade is repeated, to compete in an interscholastic
- 20      athletics competition at any level; and
- 21      (20) Produce a public report or reports of member schools' compliance with submitting the
- 22      required member school application and the required training aspects of KRS 158.162 and KRS
- 23      160.445 regarding emergency and cardiac action plans related to interscholastic athletics.

1     Section 4. To remain eligible to maintain the designation as the agent to manage interscholastic  
2     athletics at the middle school level, the KHSAA shall implement the following requirements for  
3     all participants in middle school interscholastic athletics, distribute these requirements to all  
4     middle schools, and publish on the KHSAA Web site:

5     (1) Require that these provisions apply to all middle school interscholastic athletics. The following  
6     indicates that a team is representative of a school and classified as middle school athletics:

7         (a) The contest, event, or tournament is sponsored by a school or combined group of schools;

8         (b) Competitors wear a school-issued uniform;

9         (c) The contest, event, or tournament is sponsored by an outside entity as a school entry event,  
10        which is advertised or promoted as a school event, whether or not an entry fee is required;

11         (d) A school entity pays an entry fee, for the student or team, including payment by booster  
12        organizations;

13         (e) A school representative accompanies the student-athlete or transports the student-athlete to the  
14        contest, event, or tournament;

15         (f) A designated or hired member of a school coaching staff, whether paid or unpaid, is present  
16        and offering instruction, advice, evaluation, or refinement of skills or exercising other duties  
17        defined as coaching within the sport rules;

18         (g) Transportation to or from the contest, event, or tournament utilizes school provided or approved  
19        transportation;

20         (h) Competitors in the contest, event, or tournament wear apparel identifying them by the name of  
21        the school, including the formal name, informal name, or team nickname;

22         (i) Competitors in the contest, event, or tournament are provided promotional or other resources  
23        by the school including school media recognition, signage, and items indicative of school

- 1 representation;
- 2 (j) Competition in a contest, event, or tournament has, in any form, jurisdiction of the local school
- 3 board or school-based decision-making body, including financial or other approval control; or
- 4 (k) Competition in a contest, event, or tournament is covered by any school or school system
- 5 provided or procured insurance policy;
- 6 (2) Require that any head or assistant coach, whether paid or unpaid, desiring to coach
- 7 interscholastic athletics at the middle school level:
  - 8 (a) Meet the requirements of KRS 156.070(2)(h);
  - 9 (b) Meet the requirements of KRS 160.380(5) and (6); and
  - 10 (c) Provide to the school documentation of successful completion of a C.P.R. course including the
  - 11 use of an automatic external defibrillator and the first aid training, conducted by an instructor or
  - 12 program approved by a college or university, the American Red Cross, the American Heart
  - 13 Association, or other bona fide accrediting agency that is approved by the KHSAA based upon
  - 14 industry standards. The certification shall be updated as required by the approving agency;
- 15 (3) Require adherence to the following items regarding safety, sports medicine, and risk
- 16 minimization for all interscholastic athletics at the middle school level:
  - 17 (a) Each student, before trying for a place on a middle school athletic team, shall provide an annual
  - 18 medical examination, in accordance with KRS 156.070(2)(e), and shall use the KHSAA form MS-
  - 19 01;
  - 20 (b) All participants at the middle school level shall adhere to all sports medicine and risk
  - 21 minimization policies in use at the high school level that may be supplemented by the school,
  - 22 school district, conference, or association including:
- 23 1. Heat index and heat illness programs;

- 1     2. Wrestling weight management programs;
- 2     3. Concussion and other head injury policies including policies for minimizing impact exposure
- 3     and concussion risks;
- 4     4. The following football equipment drill work and practice activity limitations:
  - 5       a. Football contact and non-contact practice shall use the appropriate clothing and equipment for
  - 6       the level of drill, including:
    - 7           (i) A drill conducted in helmets-only shall be a Level 0, or Level 1;
    - 8           (ii) A drill conducted in shells (shorts, shoulder pads, and helmets) shall be a non-contact drill; and
    - 9           (iii) A contact drill shall be conducted in full equipment;
  - 10      b. Middle school football shall practice a minimum of eleven (11) days before engaging another
  - 11      group or opponent in full contact, using the following minimum schedule:
    - 12       (i) Five (5) days in helmets;
    - 13       (ii) Followed by three (3) days in helmets and shoulder pads; and
    - 14       (iii) Concluding with three (3) days in full equipment practice; and
  - 15      c. Contact drills shall not be conducted more than twenty-one (21) days before the first regular-
  - 16      season contest;
  - 17      d. The first regular season interscholastic contest shall not be played before the Saturday preceding
  - 18      week seven (7) of the National Federation of High Schools Standardized Procedure for Numbering
  - 19      Calendar Weeks; and
  - 20      e. All middle schools shall maintain protective helmets in accordance with manufacturer's warranty
  - 21      guidelines for recertification;
- 22     5. The following baseball pitching limitations shall apply to all interscholastic play at the middle
- 23     school level including scrimmages, regular season, and post season games:

- 1      a. The pitch count shall be based on pitches thrown for strikes (including foul balls), balls, balls in
- 2      play, and outs;
- 3      b. Warm-up pitches allowed before each inning, warm-up pitches allowed by the umpire in case
- 4      of injury or game delay, and plays attempted against the batter-runner or any runner at first, second,
- 5      or third base shall not count against this limit;
- 6      c. A pitcher at any level who reaches the pitch count limit in the middle of an at-bat shall be
- 7      allowed to finish that hitter;
- 8      d. The required calendar rest shall begin on the day following the date on which the game began,
- 9      or a resumed game began regardless of the conclusion time of the game; and
- 10     e. The rest periods shall be based on the following total pitches:
  - 11        (i) Maximum pitches - eighty-five (85);
  - 12        (ii) Fifty-six (56) pitches or more - three (3) calendar days rest;
  - 13        (iii) Thirty-six (36) to fifty-five (55) pitches - two (2) calendar days rest;
  - 14        (iv) Twenty (20) to thirty-five (35) pitches - one (1) calendar day rest; and
  - 15        (v) One (1) to nineteen (19) pitches - no mandated rest;
- 16     6. Students seeking to play or practice, including scrimmages, regular season, and post season
- 17     games, in the sport of fastpitch softball, shall be required to wear face protection, commercially
- 18     manufactured for softball facial protection and worn as intended by the manufacturer, when
- 19     playing the positions of first base, third base, and pitcher; and
- 20     7. Teams participating in middle school athletics as defined by subsection (1) of this section shall
- 21     use KHSAA licensed officials in the sports of baseball, basketball, field hockey, football, soccer,
- 22     softball, and volleyball;
- 23     (4) Create a permanent Middle School Athletics Advisory Committee. This committee shall:

1       (a) Report regularly, not less than annually to the Board of Control of the KHSAA with the Board  
2       of Control obligated to make a recommendation to the Kentucky Board of Education with respect  
3       to annually proposed regulatory changes;

4       (b) Be composed of no less than three (3) middle school representatives from each Supreme Court  
5       district as well as no less than three (3) at large representatives from throughout the state;

6       (c) Provide an opportunity for nonprofit athletic groups, parents, and others to participate and  
7       provide input on the sport, athletic event, or athletes involved in interscholastic activities through  
8       local school districts;

9       (d) Meet not less than twice annually to review current programs and policies, make  
10      recommendations for improvements to and participation in middle school interscholastic activities,  
11      as well as any changes in statute, administrative regulation, or policy related to middle school  
12      interscholastic athletics, and assist in the development of model guidelines for schools, districts,  
13      conferences, and associations to be used in implementing a middle school athletic program; and

14      (e) Report regularly, not less than annually, to the commissioner of the KHSAA and issue, in  
15      conjunction with the commissioner, a formal written report annually to the KBE with  
16      recommendations for changes in statute, administrative regulation, or policy;

17      (5) Require any organization conducting a school-based event at the middle school level to submit  
18      the following, which shall be published and listed on the KHSAA Web site:

19       (a) Annual financial reports of all sanctioned and approved events sponsored by the organization;  
20       and

21       (b) Documentation of financial accountability including verification of federal status and tax  
22       documents including an annual IRS Form 990;

23      (6) Provide notice to the middle schools related to any program conducted by KHSAA related to

- 1 educating school administrators about the provisions of 20 U.S.C. 1681, Title IX;
- 2 (7) Provide educational materials and a mechanism to facilitate the monitoring and tracking
- 3 capabilities for the middle schools to ensure compliance with the provisions of KRS 160.445 and
- 4 other requirements for coaches at the middle school level;
- 5 (8) Require that any student who turns:
  - 6 (a) Fifteen (15) years of age before August 1 of the current school year shall not be eligible for
  - 7 interscholastic athletics in Kentucky in competition against students exclusively enrolled in grades
  - 8 8 and below;
  - 9 (b) Fourteen (14) years of age before August 1 of the current year shall not be eligible for
  - 10 interscholastic athletics in Kentucky in competition against students exclusively enrolled in grades
  - 11 7 and below; and
  - 12 (c) Thirteen (13) years of age before August 1 of the current school year shall not be eligible for
  - 13 interscholastic athletics in Kentucky in competition against students exclusively enrolled in grades
  - 14 6 and below;
- 15 (9) Require each school, school district, conference, or association of schools to develop rules and
- 16 limitations regarding student participation at the middle school level to include:
  - 17 (a) A defined age limitation for participating students;
  - 18 (b) A policy regarding the participation of students below grade 6;
  - 19 (c) A limitation on practice time before the season in any sport or sport activity which shall not
  - 20 exceed the practice time adopted for play at the high school level;
  - 21 (d) A limitation on the number of school-based scrimmages and regular season, school based
  - 22 contests in each sport or sport-activity, which shall not include post season contests and shall not
  - 23 exceed the allowable number of contests for that sport or sport-activity at the high school level;

1 and

2 (e) A limitation on the length of the regular competitive season in each sport or sport-activity, not  
3 including any post season activities, which shall not exceed the length for that sport or sport-  
4 activity at the high school level;

5 (10) Conduct all meetings related to middle school athletics in accordance with KRS 61.805  
6 through 61.850;

7 (11) Issue an annual report to the KBE on the status of interscholastic athletics at the middle school  
8 level, including any recommendations for changes in statute, administrative regulation, or policy;

9 (12) Allow a school or school district to join a conference or association that has developed rules  
10 for any particular sport or sport-activity to satisfy the requirements of this administrative  
11 regulation; and

12 (13) The period of June 25 to July 9, inclusive, shall be a dead period for middle school athletics.

13 During the dead period:

14 (a) Students shall not receive coaching or training from school personnel, whether salaried or non-  
15 salaried;

16 (b) School facilities, uniforms, nicknames, transportation, or equipment shall not be used;

17 (c) School funds shall not be expended in support of interscholastic athletics; and

18 (d) A postseason wrap-up activity, celebration, or recognition event relating to a spring sports team  
19 at a school may be held.

20 Section 5. Financial Planning and Review Requirements.

21 (1) KHSAA shall annually submit the following documents to the KBE by October 31:

22 (a) Draft budget for the next two (2) fiscal years, including the current year;

23 (b) End-of-year budget status report for the previous fiscal year;

1     (c) Revisions to the KHSAA Strategic Plan as a result of an annual review of the plan by the  
2     KHSAA governing body;

3     (d) A summary report of operations including summaries of financial, legal, and administrative  
4     actions taken and other items ongoing within KHSAA. This report shall also include a summary  
5     of items affecting:

6       1. Athletic appeals and their disposition, including the name of the individual, grade, school, and  
7       the action taken by KHSAA;

8       2. Eligibility rules;

9       3. Duties of school officials;

10      4. Contests and contest limitations;

11      5. Requirements for officials and coaches; and

12      6. Results of a biennial review of its bylaws that results in a recommendation for a change,  
13      directing any proposals for change in association rules to be considered for a vote by the member  
14      schools at the next legislative opportunity; and

15      (e) A review of all items which have been submitted to the membership for approval through the  
16      processes established in the KHSAA Constitution and the result of the voting on those issues.

17      (2) The KHSAA shall annually submit at the next meeting of the Kentucky Board of Education  
18      following receipt and adoption by the Board of Control, audited financial statements with the  
19      KHSAA Commissioner's letter addressing exceptions or notes contained in management  
20      correspondence if any.

21      Section 6. Forms. The forms incorporated by reference in this administrative regulation shall be  
22      filed:

23      (1) Using the paper form; or

1       (2) Using the electronic forms found on the Kentucky High School Athletic Association Web site  
2       at [www.khsaa.org](http://www.khsaa.org).

3       Section 7. Incorporation by Reference.

4       (1) The following material is incorporated by reference:

5       (a) "KHSAA Constitution", 5/2025;

6       (b) "KHSAA Bylaws", 1/2026[5/2025];

7       (c) "KHSAA Due Process Procedure", 5/2025;

8       (d) "KHSAA Board of Control Adopted Policies", 1/2026[5/2025];

9       (e) KHSAA Form BA101- Baseball Pitching Limitation", 6/2016;

10      (f) KHSAA Form GE01, "Application for Membership", 7/2023;

11      (g) KHSAA Form GE04, "Athletic Participation Form, Parental and Student Consent and Release  
12       for High School Level (grades 9 - 12) Participation", 5/2025;

13      (h) KHSAA Form DP02, "Request for Statutory Waiver of Bylaw 2", 6/2018;

14      (i) KHSAA Form DP06, "Application for Athletic Eligibility for Domestic Students",  
15       1/2026[5/2025];

16      (j) KHSAA Form DP07, "Application for Athletic Eligibility for Non-Domestic Students", 5/2025;

17      (k) KHSAA Form DP16, "Request for Waiver of 20 Day Notice", 6/2018;

18      (l) KHSAA Form DP17, "Add. Info for Appeal", 6/2018;

19      (m) KHSAA Form DP18 "Waiver – 15 Day Exceptions", 6/2018;

20      (n) "KHSAA Form GE14- Contract for Athletic Contests", 5/2025;

21      (o) "KHSAA Form GE19-Title IX Procedures Verification", 5/2011;

22      (p) KHSAA Form GE110, "Wet Bulb Globe Measurement and Record", 6/2023; and.

23      (q) "KHSAA Form MS01- Athletic Participation Parental and Student Consent and Release for

1 Middle School (grades 5-8) Participation", 5/2025.  
2 (2) This material may be inspected, copied, or obtained, subject to applicable copyright law, at the  
3 Office of Legal Services, Department of Education, 5th Floor, 300 Sower Blvd, Frankfort,  
4 Kentucky 40601, Monday through Friday, 8 a.m. to 4:30 p.m.  
5

This is to certify that the chief state school officer has reviewed and recommended this administrative regulation prior to its adoption by the Kentucky Department of Education, as required by KRS 156.070(5).

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(Date)

Dr. Robbie Fletcher  
Commissioner of Education

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(Date)

Dr. Sharon Porter Robinson, Chairperson  
Kentucky Board of Education

## PUBLIC HEARING AND PUBLIC COMMENT PERIOD

A public hearing on this proposed administrative regulation shall be held on TBD, 2026, at 10:00 a.m. in the State Board Room, 5<sup>th</sup> Floor, 300 Sower Blvd, Frankfort, Kentucky. Individuals interested in being heard at this meeting shall notify this agency in writing five working days prior to the hearing, of their intent to attend. If no notification of intent to attend the hearing is received by that date, the hearing may be canceled. This hearing is open to the public. Any person who wishes to be heard will be given an opportunity to comment on the proposed administrative regulation. A transcript of the public hearing will not be made unless a written request for a transcript is made. If you do not wish to be heard at the public hearing, you may submit written comments on the proposed administrative regulation. Written comments shall be accepted through TBD.

CONTACT PERSON: Todd Allen, General Counsel, Kentucky Department of Education, 300 Sower Boulevard, 5<sup>th</sup> Floor, Frankfort, Kentucky, 40601, phone 502-564-4474, fax 502-564-9321; email [regcomments@education.ky.gov](mailto:regcomments@education.ky.gov)

## REGULATORY IMPACT ANALYSIS AND TIERING STATEMENT

Regulation Number: 702 KAR 7:065  
Contact Person: Todd G. Allen  
Phone number: 502-564-4474  
Email: todd.allen@education.ky.gov

Subject Headings: Education; Education: Secondary; Sports and Athletics

(1) Provide a brief summary of:

- (a) What this administrative regulation does: KRS 156.070 requires the Kentucky Board of Education (KBE) to manage and control the common schools, including interscholastic athletics in the schools, and authorizes the KBE to designate an agency to manage athletics. This regulation designates the Kentucky High School Athletic Association (KHSAA) as the agent to manage high school and middle school interscholastic athletics, and incorporates by reference the bylaws, procedures and rules governing interscholastic sports.
- (b) The necessity of this administrative regulation: This regulation is necessary to designate the agency to provide the day-to-day management activities of interscholastic athletics in Kentucky; to set forth the financial, planning and review processes governing the agent; and to incorporate by reference the bylaws, procedures and rules of the agency.
- (c) How this administrative regulation conforms to the content of the authorizing statutes: The regulation designates the agency to manage interscholastic athletics, as authorized by the authorizing statute, and outlines the conditions under which this authority is granted.
- (d) How this administrative regulation currently assists or will assist in the effective administration of the statutes: It designates the KHSAA as the agent to manage interscholastic athletics in the schools and districts at the high school and middle school levels, and publishes changes in bylaws, procedures and rules for affected schools and districts.

(2) If this is an amendment to an existing administrative regulation, provide a brief summary of:

- (a) How the amendment will change this existing administrative regulation: These amendments make changes to the documents incorporated by reference, including the bylaws, to make the rule compliant with the provisions of recent legislation. Finally, additional changes were made to update policies and other documents according to recent board action.
- (b) The necessity of the amendment to this administrative regulation: Pursuant to the KHSAA Constitution, which is incorporated by reference in this regulation, the members are required to have an annual meeting to discuss and recommend any needed changes to the Constitution and Bylaws. While they are not required to make changes to the Constitution and Bylaws,

substantive changes must be made through this process. This amendment incorporates changes approved at the annual meeting of the Delegate Assembly. This amendment also is necessary to designate the KHSAA as the agent to manage interscholastic athletics at the high school and middle school level.

(c) How the amendment conforms to the content of the authorizing statutes: The statute authorizes the KBE to designate an agency to manage interscholastic athletics in the common schools. The regulation designates the KHSAA as that agent at both the high school and middle school levels, and incorporates by reference the KHSAA Handbook, which consists of the KHSAA Constitution, Bylaws, Due Process Procedure, and Board of Control Policies to provide rules and guidance to the member schools and districts governing sporting events. The amendments in the Bylaws are made annually, according to the process outlined in the Constitution, and reflect input given by member schools and districts on changes that need to be made to provide a sounder structure of governance.

(d) How the amendment will assist in the effective administration of the statutes: See (c) above.

(3) Does this administrative regulation or amendment implement legislation from the previous five years? No. Any legislation passed within the past five years was previously implemented through previous promulgation of this administrative regulation.

(4) List the type and number of individuals, businesses, organizations, or state and local governments affected by this administrative regulation: 171 School Districts and the students participating in interscholastic athletics in said districts.

(5) Provide an analysis of how the entities identified in question (4) will be impacted by either the implementation of this administrative regulation, if new, or by the change, if it is an amendment, including:

(a) List the actions that each of the regulated entities identified in question (4) will have to take to comply with this administrative regulation or amendment:

(b) In complying with this administrative regulation or amendment, how much will it cost each of the entities identified in question (4):

(c) As a result of compliance, what benefits will accrue to the entities identified in question (4):

There will be minimal impact because of the nature of the changes to the regulation. There are requirements that continue to be placed on schools and coaching personnel. However, the training required to meet these requirements will be provided at no cost to the schools, administrators, or the coaching personnel resulting in a safer and more complete education-based athletic experience for the Commonwealth's student-athletes.

(6) Provide an estimate of how much it will cost to implement this administrative regulation:

(a) Initially: Minimal

(b) On a continuing basis: None

(7) What is the source of the funding to be used for the implementation and enforcement of this administrative regulation: KHSAA is funded through membership dues, as well as from gate receipts and sponsorships related to the various state championships.

(8) Provide an assessment of whether an increase in fees or funding will be necessary to implement this administrative regulation, if new, or by the change if it is an amendment: None

(9) State whether or not this administrative regulation establishes any fees or directly or indirectly increases any fees: None

(10) TIERING: Is tiering applied? (Explain why tiering was or was not used) Tiering was not appropriate in this administrative regulation because the administrative regulation applies equally to all school districts.

## FISCAL IMPACT STATEMENT

Regulation Number: 702 KAR 7:065  
Contact Person: Todd G. Allen  
Phone: 502-564-4474  
Email: todd.allen@education.ky.gov

(1) Identify each state statute, federal statute, or federal regulation that requires or authorizes the action taken by the administrative regulation: KRS 156.070; KRS 160.380; and KRS 160.445.

(2) State whether this administrative regulation is expressly authorized by an act of the General Assembly, and if so, identify the act: KRS 156.070 (2) authorizes the promulgation of administrative regulations to implement the provisions of this statute.

(3)(a) Identify the promulgating agency and any other affected state units, parts, or divisions: School districts, the Department of Education, and the Kentucky High School Athletic Association

(b) Estimate the following for each affected state unit, part, or division identified in (3)(a):

1. Expenditures:

For the first year: Minimal  
For subsequent years: Minimal

2. Revenues:

For the first year: None  
For subsequent years: None

3. Cost Savings:

For the first year: Neutral  
For subsequent years: Neutral

(4)(a) Identify affected local entities (for example: cities, counties, fire departments, school districts): School Districts with member schools

(b) Estimate the following for each affected local entity identified in (4)(a):

1. Expenditures:

For the first year: Minimal  
For subsequent years: Minimal

2. Revenues:

For the first year: None  
For subsequent years: None

3. Cost Savings:

For the first year: Neutral  
For subsequent years: Neutral

(5)(a) Identify any affected regulated entities not listed in (3)(a) or (4)(a): Non-public Schools who are members

(b) Estimate the following for each regulated entity identified in (5)(a):

1. Expenditures:  
For the first year: Minimal  
For subsequent years: Minimal
2. Revenues:  
For the first year: None  
For subsequent years: None
3. Cost Savings:  
For the first year: Neutral  
For subsequent years: Neutral

(6) Provide a narrative to explain the following for each entity identified in (3)(a), (4)(a), and (5)(a):

(a) Fiscal impact of this administrative regulation: The fiscal impact of this administrative regulation is minimal as the schools (districts) impacted are already expending their resources in this regard. These costs would generally remain in place regardless of this administrative regulation.

(b) Methodology and resources used to reach this conclusion: This information is based on a review of current systems and processes to see if any additional expenditures are necessary to carry on these amendments. This review shows little no impact.

(7) Explain, as it relates to the entities identified in (3)(a), (4)(a), and (5)(a):

(a) Whether this administrative regulation will have a “major economic impact”, as defined by KRS 13A.010(13): This administrative regulation will not have a major impact as defined above.

(b) The methodology and resources used to reach this conclusion: : This information is based on a review of current systems and processes to see if any additional expenditures are necessary to carry on these amendments. This review shows this will not have a major impact as defined above.

## SUMMARY OF MATERIAL INCORPORATED BY REFERENCE

- 1) List a summary of each item included in the material incorporated by reference [KRS 13A.224-13A.2267]
- 2) Continue listing items until summary is complete.

**KHSAA Constitution:** The KHSAA Constitution addresses the management, administration and structure of the KHSAA. This structure includes the membership elected Board of Control and sets forth the requirements necessary to amend the KHSAA Bylaws and Constitution.

**KHSAA Bylaws:** The KHSAA Bylaws set forth eligibility requirements as well as clarifies the parties responsible to ensure compliance with these bylaws. The Bylaws also establish the beginning and end of each respective sport or sport-activity season as well as address activities in the Summer. The Bylaws also address the training required of officials, coaches, athletic directors, and principals alike. Additionally, the Bylaws set forth the requirements for using officials in official contests and the expectations of sportsmanship and officials' decisions in these contests. Finally, the Bylaws set forth the procedure and consequences for failing to comply with the Bylaws, Constitution, or Policies.

**KHSAA Due Process Procedure:** The KHSAA Due Process Procedure sets forth the process to requests rulings on the Bylaws and other matters as well as the procedure to appeal these rulings in concert with KRS Chapter 13B as set forth in statute.

**KHSAA Board of Control Adopted Policies:** The KHSAA Board of Control Polices sets forth various requirements relates to Membership and Institutional Control, Championship Guidelines, Contest and Contest Site Management, Sports Medicine, Regional Policy Boards, Officials Division, Title IX, Media Relations, Video Rights, Sports Information, Operational Policies, the KHSAA Hall of Fame, and other Adopted Policy Statements.

**KHSAA Form BA101- Baseball Pitching Limitation:** This form assists school in ensuring pitching limits in Baseball are followed.

**KHSAA Form GE01, "Application for Membership":** This from is used to allow new and renewing members to apply for membership in the following school year.

**KHSAA Form GE04, "Athletic Participation Form, Parental and Student Consent and Release for High School Level (grades 9 - 12) Participation":** This form is used to assist schools, students, and physicians to ensure a student is safe to participate and aware of any potential risks that are present when participating.

**KHSAA Form DP02, "Request for Statutory Waiver of Bylaw 2":** This form is used to allow students to request a ruling and waiver to the provision of Bylaw 2 relating to their age as set forth in KRS 156.070.

**KHSAA Form DP06, "Application for Athletic Eligibility for Domestic Students":** This form is used by students transferring into a new school and requesting eligibility.

KHSAA Form DP07, "Application for Athletic Eligibility for Non-Domestic Students": This form is used by students transferring from outside the United States and requesting eligibility.

KHSAA Form DP16, "Request for Waiver of 20 Day Notice": This form is used in conjunction with appeals as set forth in the KHSAA Due Process Procedure and potentially allows for the streamlining or acceleration of the process.

KHSAA Form DP17, "Add. Info for Appeal": This form is used in conjunction with appeals as set forth in the KHSAA Due Process Procedure. The Form specifically serves as a guide or reminder to assist families to ensure they have considered or supplied all important documentation relevant to their appeal.

KHSAA Form DP18 "Waiver – 15 Day Exceptions": This form is used in conjunction with appeals as set forth in the KHSAA Due Process Procedure and potentially allows for the streamlining or acceleration of the process.

KHSAA Form GE14- Contract for Athletic Contests: This form is used by member school to ensure teams agree to the terms of their agreement to play one another in specific contests.

KHSAA Form GE19-Title IX Procedures Verification": This form is used by member schools to assist them in the annual Title IX report.

KHSAA Form GE110, "Wet Bulb Globe Measurement and Record": This form is used by member schools to help ensure compliance with the KHSAA Heat Policies (in the Board of Control Policies) helping to ensure the safety of student athletes.

KHSAA Form MS01- Athletic Participation Parental and Student Consent and Release for Middle School (grades 5-8) Participation: This form is used to assist schools, students, and physicians to ensure a student is safe to participate and aware of any potential risks that are present when participating specifically at the middle school level.

## SUMMARY OF CHANGES TO MATERIAL INCORPORATED BY REFERENCE

702 KAR 7:065. Designation of agent to manage middle and high school interscholastic athletics

### REVISIONS:

KHSAA Bylaws, 31 pages

Substantive changes to the KHSAA Bylaws as a result of action taken by member schools at the Annual Meeting. These changes include an amendment to amend Bylaws 6 (Transfer Rule) to

allow for a waiver of the transfer rule when a student athlete did not compete in more than 20% of the allowed contests the previous year in a sport.

- Bylaw 7 was also amended to clarify eligibility for F-1 VISA students staying multiple years, effective with those placed initially during the 2026-27 school year.
- Bylaw 22 was amended to clarify competition between member schools and out of state or country teams consistent with the NFHS sanctioning process.
- Finally, other non-substantive changes were made in the form of technical revisions to correct drafting and formatting errors.

KHSAA Board of Control and Officials Division Policies, 61 pages:

Several changes were made to conform to decisions of Board of Control on matters of policy as well as recognize recent legislation passed by the Kentucky General Assembly. Included in these changes are:

- In a small number of instances (i.e. the penalty section under 3 (g)), previously undetected spelling errors were discovered and adjusted;
- In the section related to Alignments, fixed regulatory time frames were reconciled to eliminate contradictions and give the Board and Association flexibility to maintain more current data when considering competitive equity;
- The provisions on ejected adults were reviewed and any potential interpretative consideration contradictions were aligned to clarify;
- Minimal clarifications were made to the 2024-25 provisions on untethered drones at high school contests to ensure clarity;
- In the Officials Division sections, revisions were made to reflect new URL's being used in officials licensing and information; and
- The Media sections were revised to replace "taping" to "video recording" to modernized the terms and ensure the next evolution of the processes can be up to date.

Further technical revisions to reformat or correct drafting errors have also been made.

KHSAA Form DP06, "Application for Athletic Eligibility for Domestic Students", 6 pages:

This form was revised to recognize recent changes to the subject matter bylaw. Additional revisions were made in an effort to streamline the process and simplify the form to allow for a quicker ruling by the Ruling Officer.