CONCERN:

Consider Working Budget

DISCUSSION:

The Working Budget is presented for Board approval at this meeting. A local school board is required to submit a Working Budget by September 30. The Tentative Budget approved by the Board in May 2024 is now recommended for amendment to include the following:

- ☑ Revised Revenue based on projected revenue from the adopted tax levy and SEEK released by the Kentucky Department of Education (KDE) on August 23, 2024 adjusted for 2024 End of the Year (EOY) Average Daily Attendance (ADA) data and projected growth.
- ☑ Other changes in revenue based on actual experience in 2023-24 or other changes such as higher or lower interest rates, more or fewer students enrolled, etc.
- ☑ Changes in expenses to funds based on review of actual expense in 2023-24.

Revenue for all funds recommended for the Working Budget is shown in Table A. The data in Table A include an overview of projected revenue plus beginning balances.

Table A
Revenue – All Funds – Working Budget

FUND	A Prior Year Actual 2022-23	B Last Year Actual 2023-24	C Current Year Budget 2024-25	D \$ Change C - B	E % Change D/B
GENERAL FUND	24,462,711.36	26,459,609.35	26,962,874.10	503,264.75	1.9
SPECIAL REVENUE FUNDS	4,448,198.07	5,693,104.48	2,610,895.59	(3,072,208.89)	(54.1)
CAPITAL OUTLAY FUND	274,745.60	315,451.29	231,090.00	(84,361,29)	(26.7)
FACILITY BUILDING FUND	2,387,171.90	2,545,598.63	2,767,170.00	221,571,37	8.7
FOOD SERVICE FUND	3,390,618.19	3,135,945.03	2,867,549.39	(268,395.64)	(8.6)
TOTAL ALL FUNDS, excl					
Construction & Trust/Agency	34,963,445.12	38,139,708.78	35,439,579.08	(2,700,129.70)	(7.1)

Note: Column A, B & C above exclude any payments made on behalf of the Elizabethtown Independent Schools by the state for fringe benefits.

Table B (see page 2) provides more detail as to General Fund revenue. Overall, General Fund revenue is projected to increase. The major factors for this:

• An increase in beginning balance and property tax revenue

The general fund SEEK revenue shown in Table B reflects an increase in per pupil funding. The SEEK base value per pupil was set by the General Assembly at \$4,326.

Table B
General Fund Revenue – Working Budget

Revenue Source	A Prior Year Actual	B Last Year Actual	C Current Year Budget	D \$ Change	E % Change
	2022-23	2023-24	2024-25	C - B	D/B
Beginning Balance	5,590,828	6,344,445	6,469,227	124,781.83	2.0
Local GF Revenue	7,959,216	8,707,600	8,772,000	64,699	.7
State GF Revenue	10,676,731	11,031,349	11,583,647	552,298	5.0
Federal GF Revenue	43,431	82,302	49,000	(33,301)	(40.5)
Other Receipts	192,506	293,913	89,000	(204,913)	(69.7)
Total Gen. Fund	24,462,711	26,459,609	29,962,874	503,264	1.9

Note: Columns A, B and C above exclude any payments made on behalf of the Elizabethtown Independent Schools by the state for fringe benefits.

Proposed revenue is detailed in the attached Working Budget. Table C below provides an overview of all proposed General Fund revenue and adjustments made since the May 2023 review of projected revenue.

Table C
General Fund Revenue – Tentative to Working Budget

Revenue Source	Tentative Budget	Working Budget	\$
	May 2024	Sep 2024	Change
Beginning Balance	6,340,260	6,469,227	128,964
Local GF Revenue	8,511,521	8,772,000	260,479
State GF Revenue	11,583,647	11,583,647	0
Federal GF Revenue	49,000	49,000	0
Other Receipts	89,000	89,000	0
Total Gen. Fund	26,573,431	26,962,874	389,443

Changes in local tax revenue for were presented at August Board meeting. Local school districts are directed by KDE to be very conservative in estimating revenue from these sources.

Table D
General Fund Expense – Working Budget

~~~		A	В	C	D	E
CODE	FUNCTION DESCRIPTION	Prior Year	Last Year	Current Year	\$	%
		Actual	Actual	Budget	Change	Change
		2022-23	2023-24	2024-25	C - B	D/B
0100	SALARIES PERSONNEL					
0100	SERVICES	12,860,737	13,410,695	15,560,713	2,150,018	16.0
	Percent of General Fund Expense	71.9	67.8	71.7		
0200	EMPLOYEE BENEFITS	1,461,383	1,287,484	1,413,129	125,645	9.8
	Percent of General Fund Expense	8.2	6.5	6.5		
0300	PURCHASED PROF & TECH SER	338,273	506,933	660,836	153,903	30.4
	Percent of General Fund Expense	1.9	2.6	3.0		
0400	PURCHASED PROPERTY					
0400	SERVICES	1,110,096	1,844,130	1,218,875	(625,255)	(33.9)
	Percent of General Fund Expense	6.2	9.3	5.6		
0500	OTHER PURCHASED SERVICES	326,123	398,855	536,117	137,262	34.4
	Percent of General Fund Expense	1.8	2.0	2.5		
0600	SUPPLIES & MATERIALS	1,315,084	1,320,192	1,714,230	394,038	29.8
	Percent of General Fund Expense	7.3	6.7	7.9		
0700	PROPERTY	87,743	242,560	136,900	(105,660)	(43.6)
	Percent of General Fund Expense	.5	1.2	.6		
0800	MISCELLANEOUS	78,566	52,550	97,600	45,050	85.7
	Percent of General Fund Expense	.4	.3	.4		
0900	OTHER USES OF FUNDS	317,397	727,033	351,035	(375,998)	(51.7)
	Percent of General Fund Expense	1.8	3.7	1.6		
	Subtotal for General Fund	17,895,402	19,790,432	21,689,436	1,899,004	9.6
0840	CONTINGENCY			5,273,438	5,273,438	
	Percent of General Fund Expense			24.3		
	Total for General Fund	17,895,402	19,790,432	26,962,874	7,172,442	36.2

Note: Columns A, B and C above exclude any payments made on behalf of the Elizabethtown Independent Schools by the state for fringe benefits.

Recommended expense allocations are presented in summary form in Table D. It is important to note that approximately 78.3 of the General Fund is dedicated to personnel expense. Table E presents a summary of actual personnel and benefit costs as a portion of the General Fund, for the last two years compared to 2023-24 budgeted costs. The increase in salaries includes experience step plus 5% to certified staff and administrative staff and \$2.00 per hour to classified hourly employees.

The General Fund provides a set aside of \$100,000 to pay accumulated benefits at the time of retirement for all eligible staff members. It is very unlikely that all eligible staff members will choose to retire at the same time.

Table E
Summary of Projected Personnel Expense – Working Budget

	Actual	Actual	Budget	\$	%
	2022-23	2023-24	2024-25	Change**	Change**
Salaries GF Personnel	12,860,737	13,410,695	15,560,713	2,151,018	16.0
Percent General Fund	71.9	67.8	71.7		
Benefits excl. accum. sk. Lv. (*)	1,461,383	1,287,483	1,413,129	125,645	9.8
Percent General Fund	8.2	6.5	6.5		
Total Salaries & Benefits	14,322,121	14,698,179	16,973,842	2,275,663	15.5
Percent General Fund	80.0	74.3	78.3		

^{*}Excludes state payments on-behalf of the school district, which are unbudgeted.

Proposed expenses are detailed in the attached Working Budget. Table F (see page 5) provides an overview of all proposed General Fund expenses and changes made since the May 2024 review of projected expenses. Appendix A (see page 7) contains brief descriptions of the object codes utilized in Table F. Expense changes from the Tentative Budget approved in May 2024 were primarily in salaries and contingency. Appendix A (see page 7) contains brief descriptions of the object codes utilized in table F & G.

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Table F
General Fund Expense – Tentative to Working Budget

CODE	FUNCTION DESCRIPTION	Tentative Budget	Working Budget	\$
		May 2024	Sept 2024	Change
0100	SALARIES PERSONNEL SERVICES	15,512,816	15,560,713	47,897
	Percent of General Fund Expense	71.9	71.7	
0200	EMPLOYEE BENEFITS	1,413,129	1,413,129	0
	Percent of General Fund Expense	6.5	6.5	
0300	PURCHASED PROF & TECH SER	650,836	660,836	10,000
	Percent of General Fund Expense	3.0	3.0	
0400	PURCHASED PROPERTY SERVICES	1,218,875	1,218,875	0
	Percent of General Fund Expense	5.6	5.6	
0500	OTHER PURCHASED SERVICES	488,117	536,117	48,000
	Percent of General Fund Expense	2.3	2.5	
0600	SUPPLIES & MATERIALS	1,714,230	1,714,230	0
	Percent of General Fund Expense	7.9	7.9	
0700	PROPERTY	136,900	136,900	0
	Percent of General Fund Expense	.6	.6	
0800	MISCELLANEOUS	97,600	97,600	0
	Percent of General Fund Expense	.5	.4	
0900	OTHER USES OF FUNDS	351,035	351,035	0
	Percent of General Fund Expense	1.6	1.6	
	Subtotal for General Fund	21,583,538	21,689,436	105,898
0840	CONTINGENCY	4,989,893	5,273,438	283,545
	Percent of General Fund Expense	23.1	24.3	
	<b>Total for General Fund</b>	26,573,431	26,962,874	389,443

KDE defines "total budget" as the budgeted expenditures in the General, Special Revenue, Capital Outlay, Building, and Food Service Funds excluding the Contingency. The budgeted reserve (Contingency) in the Working Budget has been determined accordingly.

The minimum reserve or Contingency required is 2% of the total Working Budget which would be \$708,792. KDE encourages local districts to consider inclusion of a 5% budgeted reserve. A 5% reserve of Elizabethtown's total Working Budget is \$1,771,979.

The unrestricted budget reserve (Contingency) is necessary for maintaining adequate cash flow during the year, providing for unanticipated emergency expenditures, and to provide a buffer from immediate program cuts in the event of any reduction in anticipated receipts. A restricted budget reserve is for specific needs such as litigation, or other special needs the board may wish to designate. The unrestricted reserve of \$5,273,438 is approximately 15% of the total Working Budget.

Table G presents the district's "Expense as Percent of Revenue" historical trend for comparison purposes. The recommended Working Budget contains expenses budgeted higher than revenue, which has also occurred in previous fiscal years.

During uncertain fiscal times, it can be difficult to accurately budget General Fund revenue and expenses because circumstances often change during the fiscal year. For example, the Governor could order a mid-year decrease in SEEK funding which would have a negative impact on projected revenue. Concerning General Fund expenses, diesel fuel or utilities could unexpectedly increase. Also, it is difficult to accurately budget for expenses such as substitute personnel or overtime pay. Table G shows the actual expense as "percent of revenue" for previous fiscal years.

Table G
Expense as Percent of Revenue – Working Budget

<u>ACTUAL</u>	Actual 2022-23	Actual 2023-24	Projected 2024-25
GF Revenues less Beginning Balance	18,871,883	20,115,164	20,493,647
GF Expenses less Contingency	17,895,402	19,790,432	21,689,436
+/- Difference	976,481	324,732	(1,195,789)
<b>Expense as Percent of Revenue</b>	94.82	98.38	105.83

Note: All columns above exclude any payments made on behalf of the Elizabethtown Independent Schools by the state for fringe benefits.

The recommended Working Budget is a balanced budget from the perspective there is a projected ending balance of approximately \$5.27 Million.

## **RECOMMENDATION:**

Approve the Working Budget as attached to this enclosure.

# **APPENDIX A**

## **EXPENSE TYPES:**

Within each major function, specific types of expenses are grouped together. These groupings utilize the first two (2) digits of the object. For instance, salary-related object codes always begin with <u>01 (01</u>10, <u>01</u>20, <u>01</u>30, etc.), so the "<u>01</u>" causes these expenses to be combined in the expense type grouping "0100." The following summarizes the types of expenses grouped under the function:

- **O100** Salaries Personnel Services salary-related expenses, such as wages, stipends, etc.
- **O200** Employee Benefits fringe benefits, such as employee insurance, FICA match, Medicare match, CERS match, and KTRS match, when applicable
- **Purchased Professional & Technical Services** contractual services, such as legal, consultants, audit, architectural, engineering, etc.
- **O400** Purchased Property Services other services, such as repairs/maintenance, rent utilities, etc.
- **Other Purchased Services** expenses such as travel, telephone, postage, advertising, insurance, printing, etc.
- **Supplies & Materials** expenses such as general supplies, textbooks, reference materials, software, food, testing materials, etc.
- **0700** Property furniture, fixtures, equipment, computers, buses, etc.
- **0800** Miscellaneous fieldtrip expenses (other than the driver's salary), registration, fees, permits, uniforms, etc.
- 0840 Contingency used for budgeting purposes only as determined by the Board
- 0900 Other Uses of Funds fund transfers and principal and interest payments on bonds