Assistant Commissioner Sarah Bridenbaugh

Topic Sports Report

Sports Report

Sport Winter Swimming

Positive Developments and Highlights

For the first time in several years, the 2024 State Swimming Championships were not at maximum capacity. All fans in line were admitted to the building prior to the first event beginning in both the prelims and the finals.

Swimming has been on a decline in terms of participation for the last several years and this year, there has a slight uptick in participation. Hopefully, as was the case in golf, participation will rebound with more students being able to participate and have some level of success.

Issues of Concern (legal, playing Rules, fiscal management, etc.) At times, the schools are divided about their desires, but most often, the issue is that some people desire this state event to be a more elite best-in-state event at the expense of ensuring that participation is representative of the entire state. The Board's approval of staff initiative to expand regions is certainly paying dividends recently and every effort should be about increasing the number of opportunities for students. The decline in male participation is even more pronounced than the decline in girls, and this recent expansion of postseason opportunities needs to be given time to allow for growth.

We were instrumental behind the scenes in the recent passage of HB109 (attached) which hopefully will help with costs around hosting meets. Certainly, as the post-pandemic reduction in deck capacity and seating capacity continues, different efforts will have to be made to grow the sport.

Championship Update/Review

The first year with the state first rounds met expectations and helped alleviate capacity concerns at all rounds. Thankfully, when the association was challenged with ADA concerns by attendees at this year's state meet, the University had held several seats in the corners to be sure that these individuals could be accommodated. And with the many facilities reducing limits of individuals on deck (including our events hosts from the past), not having the extra competitors on deck helped the situation be managed.

Host schools and participants provided positive feedback about the process of working with KHSAA Staff to host this first round at 3 various sites. Participating schools did provide some feedback to the Staff after the event concerning the time schedule at both rounds, and adjustments can now be made with the benefit of data.

The staff has compiled all of the feedback and will work with the University of Kentucky and our licensed officials to see if additional adjustments can be made in 2025.

The most important piece during this approved three-year trial of

the three-round format (2024, 2025 and 2026) will be the emphasis on local scheduling options. For this reason, an action item at this meeting will be to start the season an additional week early for competition, which will give more regional flexibility. Most of the regions chose to hold the regional meet a week earlier in order to give the athletes more pacing and prep time, but those regions that did not hold it earlier seemed to have the most concerns. Some coaches have expressed concern about the scheduling, and the addition of yet another week on the front end of the season would allow the meets to be conducted with a full non-competition week in between each round of those that desire that spacing. It will be staff's recommendation on the calendar that with the state meet having virtually no option (must be held when Kentucky is away at the SEC meet) the first round state be two weeks before that, and then a local option on when the region is conducted based on a vote of those schools. This may lead to conflicts with facilities such as Louisville and Centre, but those can be worked out in the coming months.

The board should be reminded (especially those that were not around) that the new format had 69 schools in support, compared with 26 that wanted another alternative, and only 20 that wanted to maintain a format with less representation per region (see compiled survey attached). The most critical step in the process of evaluation of the format was that every school had a chance to cast one vote, through its official designated representative, and even the 20 who chose not to vote cannot say they weren't asked.

The last change being proposed on this agenda is a full-circle change in awards being presented. The Commissioner's office believes that rather than being presented by the coaches association (whose membership may not involve the majority of the competing schools), the combined schools' award comes officially under the auspices of the association. This would be a point total-based award but the only eligible schools being those that have both boys and girls teams. This has been given by a variety of sources but was stopped as a KHSAA-sponsored award due to its possible impact on other sports. This concern still remains, but the priority should be recognizing those multigender team schools.

Fiscal and Budget Issues and Review (attendance, etc.)

The association financing the three additional meets as state first rounds definitely was not a profit center. Rather, none of these events took in enough revenue to offset expenses, but the gain in participation and recognition make it a worthwhile investment.

| 1 | Continue to have 40 swimmers advance from the regional meets. Continue to advance 18 automatic qualifiers (2 from each region) and the same same number of at-large qualifiers (22 statewide) from the regions. Insert an intermediate round (i.e. semi-state, state first round, etc.) with two to three sites. This could include consideration of rotating region pairings/groupings where geographically feasible and likely allow the season to start one week earlier to accomodate additional week at the end. This format could also allow for realignment to eight or 10 regions if needed due to postseason region combinations. Then following this state first round, bring the top 24 competitors in each event to a state preliminary and final competition. |
|---|---|
| 2 | Advance a total of 32 competitors in each event from the region to the state. Reduce the number of at-large qualifiers to 14 per event, leaving the 18 automatic qualifiers. Then bring only the top 32 in each event to the state prelimaries and finals state meet. |
| 3 | Advance a total of 32 competitors in each event from the region to the state. Reduce the number of automatic qualifiers per region from two to one. Increase the at-large qualifiers to 23 statewide. That would set the field to a total of 32 per event to the state preliminaries and finals state meet. |
| 4 | Advance a total of 24 competitors to the state meet in each event. Advance six at-large qualifiers statewide per event. Advance the 18 automatic qualifiers. This would bring 24 in each event to the state prelimaries and finals state meet to ensure capacity will hold the meet and allow for other potential schedule changes. |
| 5 | Advance a total of 24 competitors to the state meet in each event. Advance 15 at-large qualifiers statewide per event. Advance nine automatic qualifiers, one per region. This would bring 24 in each event to the state prelimaries and finals state meet to ensure capacity will hold the meet and allow for other potential schedule changes. |

| REGION | OPTION1 | OPTION2 | OPTION3 | OPTION4 | OPTION5 |
|--------|---------|---------|---------|---------|---------|
| 1 | 4 | 2 | 2 | 2 | 0 |
| 2 | 11 | 3 | 1 | 0 | 1 |
| 3 | 9 | 7 | 0 | 0 | 0 |
| 4 | 11 | 2 | 0 | 0 | 0 |
| 5 | 10 | 3 | 2 | 0 | 0 |
| 6 | 7 | 1 | 3 | 3 | 3 |
| 7 | 7 | 2 | 5 | 2 | 1 |
| 8 | 5 | 0 | 6 | 1 | 0 |
| 9 | 5 | 4 | 1 | 2 | 0 |
| TOTAL | 69 | 24 | 20 | 10 | 5 |

| DID NOT VOTE |
|--------------|
|--------------|

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| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|------------------------------|--------------|-----------|--------------|
| Adair County | 5 | 3 | OPTION2 |
| Allen County-Scottsville | 4 | 2 | OPTION1 |
| Anderson County | 8 | 6 | OPTION1 |
| Apollo | 3 | 2 | OPTION1 |
| Ashland Blazer | 16 | 9 | OPTION1 |
| Assumption | 7 | 5 | OPTION1 |
| Atherton | 7 | 5 | OPTION1 |
| Ballard | 7 | 5 | OPTION1 |
| Barbourville | 13 | 9 | DID NOT VOTE |
| Bardstown | 5 | 3 | OPTION1 |
| Barren County | 4 | 2 | OPTION1 |
| Beechwood | 9 | 7 | OPTION5 |
| Belfry | 15 | 9 | OPTION2 |
| Berea | 11 | 9 | DID NOT VOTE |
| Bethlehem | 5 | 3 | DID NOT VOTE |
| Boone County | 9 | 7 | OPTION1 |
| Bourbon County | 10 | 8 | OPTION1 |
| Bowling Green | 4 | 2 | OPTION2 |
| Boyd County | 16 | 9 | OPTION1 |
| Boyle County | 12 | 6 | OPTION3 |
| Brown | 7 | 5 | OPTION1 |
| Bryan Station | 11 | 8 | OPTION3 |
| Bullitt East | 6 | 4 | OPTION1 |
| Butler | 6 | 4 | OPTION1 |
| Butler County | 3 | 2 | OPTION1 |
| Calvary Christian | 10 | 7 | OPTION1 |
| Campbell County | 10 | 7 | OPTION4 |
| Campbellsville | 5 | 3 | OPTION2 |
| Central | 7 | 4 | OPTION1 |
| Central Hardin | 5 | 3 | OPTION2 |
| Christian Academy-Louisville | 7 | 5 | OPTION1 |
| Christian County | 2 | 1 | OPTION1 |
| Collins | 8 | 6 | OPTION4 |
| Conner | 9 | 7 | OPTION3 |
| Cooper | 9 | 7 | OPTION2 |
| Corbin | 13 | 9 | OPTION3 |
| Covington Catholic | 9 | 7 | OPTION3 |
| Covington Latin | 9 | 7 | OPTION4 |
| Danville | 12 | 6 | OPTION5 |
| Daviess County | 3 | 2 | OPTION5 |
| DeSales | | 4 | OPTION3 |
| | | 7 | |
| Dixie Heights | 9 | | OPTION3 |
| Doss | 6 | 4 | OPTION1 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|---------------------------|--------------|-----------|--------------|
| DuPont Manual | 7 | 4 | OPTION1 |
| East Jessamine | 12 | 6 | DID NOT VOTE |
| Eastern | 7 | 5 | OPTION1 |
| Elizabethtown | 5 | 3 | OPTION2 |
| Eminence | 8 | 6 | OPTION1 |
| Fairdale | 6 | 4 | OPTION2 |
| Fern Creek | 6 | 5 | OPTION1 |
| Fleming County | 16 | 9 | OPTION1 |
| Fort Campbell | 2 | 1 | OPTION1 |
| Fort Knox | 5 | 3 | OPTION2 |
| Francis Parker | 7 | 4 | OPTION1 |
| Frankfort | 11 | 6 | OPTION3 |
| Franklin County | 11 | 6 | DID NOT VOTE |
| Franklin-Simpson | 4 | 2 | OPTION1 |
| Frederick Douglass | 11 | 8 | DID NOT VOTE |
| Garrard County | 12 | 6 | OPTION4 |
| George Rogers Clark | 10 | 8 | OPTION1 |
| Glasgow | 4 | 2 | OPTION1 |
| Great Crossing | 11 | 8 | DID NOT VOTE |
| Green County | 5 | 3 | DID NOT VOTE |
| Greenwood | 4 | 2 | OPTION3 |
| Henderson County | 2 | 1 | OPTION2 |
| Henry Clay | 11 | 8 | OPTION3 |
| Henry County | 8 | 6 | OPTION5 |
| Highlands | 9 | 7 | OPTION3 |
| Holmes | 9 | 7 | OPTION1 |
| Holy Cross (Covington) | 9 | 7 | OPTION3 |
| Hopkins County Central | 2 | 1 | OPTION1 |
| Hopkinsville | 2 | 1 | OPTION1 |
| John Hardin | 5 | 3 | OPTION1 |
| Johnson Central | 15 | 9 | OPTION1 |
| Kentucky Country Day | 7 | 5 | OPTION2 |
| Kentucky School f/t Blind | 7 | | DID NOT VOTE |
| Knox Central | 13 | 9 | OPTION2 |
| Lafayette | 11 | 8 | OPTION3 |
| Lexington Catholic | 11 | 8 | DID NOT VOTE |
| Lexington Christian | 11 | 8 | OPTION4 |
| Lincoln County | 12 | 6 | OPTION1 |
| Logan County | 4 | 2 | OPTION2 |
| Louisville Collegiate | 7 | 5 | OPTION2 |
| Madison Central | 11 | 9 | OPTION4 |
| Madison Southern | 11 | 9 | DID NOT VOTE |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|----------------------------|--------------|-----------|--------------|
| Madisonville-North Hopkins | 2 | 1 | OPTION4 |
| Male | 7 | 4 | OPTION1 |
| Marion County | 5 | 3 | OPTION2 |
| Marshall County | 1 | 1 | OPTION3 |
| Mason County | 10 | 8 | OPTION1 |
| McCracken County | 1 | 1 | OPTION2 |
| Meade County | 3 | 3 | OPTION1 |
| Mercy | 6 | 5 | OPTION3 |
| Model | 11 | 9 | OPTION2 |
| Monroe County | 4 | 2 | OPTION1 |
| Montgomery County | 10 | 8 | OPTION3 |
| Moore | 6 | 5 | DID NOT VOTE |
| Muhlenberg County | 3 | 2 | OPTION2 |
| Murray | 1 | 1 | OPTION4 |
| Nelson County | 5 | 3 | DID NOT VOTE |
| North Bullitt | 6 | 4 | OPTION1 |
| North Hardin | 5 | 3 | OPTION1 |
| North Laurel | 13 | 9 | OPTION2 |
| North Oldham | 8 | 6 | OPTION3 |
| Notre Dame | 9 | 7 | OPTION2 |
| Ohio County | 3 | 2 | DID NOT VOTE |
| Oldham County | 8 | 6 | OPTION1 |
| Owensboro | 3 | 2 | OPTION1 |
| Owensboro Catholic | 3 | 2 | OPTION1 |
| Paducah Tilghman | 1 | 1 | OPTION3 |
| Paris | 10 | 8 | OPTION3 |
| Paul Laurence Dunbar | 11 | 8 | OPTION3 |
| Presentation | 7 | 4 | OPTION1 |
| Pulaski County | 12 | 3 | OPTION1 |
| Rockcastle County | 12 | 9 | DID NOT VOTE |
| Rowan County | 16 | 9 | OPTION1 |
| Russell | 16 | 9 | OPTION4 |
| Russell County | 4 | 3 | OPTION1 |
| Russellville | 4 | 2 | DID NOT VOTE |
| Ryle | 9 | 7 | DID NOT VOTE |
| Sacred Heart | 7 | 5 | OPTION2 |
| Sayre | 11 | 8 | OPTION1 |
| Scott | 10 | 7 | OPTION1 |
| Scott County | 11 | 8 | DID NOT VOTE |
| Seneca | 7 | 5 | OPTION1 |
| Shawnee | 7 | 4 | DID NOT VOTE |
| Shelby County | 8 | 6 | OPTION4 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|----------------------|--------------|-----------|--------------|
| Simon Kenton | 8 | 7 | OPTION1 |
| Somerset | 12 | 3 | OPTION1 |
| South Laurel | 13 | 9 | DID NOT VOTE |
| South Oldham | 8 | 6 | OPTION1 |
| South Warren | 4 | 2 | OPTION1 |
| Southwestern | 12 | 3 | OPTION1 |
| Spencer County | 8 | 6 | OPTION5 |
| St. Henry District | 9 | 7 | OPTION1 |
| St. Xavier | 7 | 4 | OPTION2 |
| Tates Creek | 11 | 8 | OPTION1 |
| Taylor County | 5 | 3 | OPTION2 |
| Thomas Nelson | 5 | 3 | OPTION1 |
| Trinity (Louisville) | 7 | 5 | OPTION3 |
| Villa Madonna | 9 | 7 | OPTION1 |
| Waggener | 7 | 5 | OPTION1 |
| Warren East | 4 | 2 | OPTION1 |
| West Jessamine | 12 | 6 | OPTION1 |
| Western | 6 | 4 | OPTION1 |
| Western Hills | 11 | 6 | OPTION1 |
| Whitefield Academy | 6 | 5 | OPTION1 |
| Woodford County | 8 | 6 | OPTION2 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|------------------------------|--------------|-----------|---------|
| Allen County-Scottsville | 4 | 2 | OPTION1 |
| Anderson County | 8 | 6 | OPTION1 |
| Apollo | 3 | 2 | OPTION1 |
| Ashland Blazer | 16 | 9 | OPTION1 |
| Assumption | 7 | 5 | OPTION1 |
| Atherton | 7 | 5 | OPTION1 |
| Ballard | 7 | 5 | OPTION1 |
| Bardstown | 5 | 3 | OPTION1 |
| Barren County | 4 | 2 | OPTION1 |
| Boone County | 9 | 7 | OPTION1 |
| Bourbon County | 10 | 8 | OPTION1 |
| Boyd County | 16 | 9 | OPTION1 |
| Brown | 7 | 5 | OPTION1 |
| Bullitt East | 6 | 4 | OPTION1 |
| Butler | 6 | 4 | OPTION1 |
| Butler County | 3 | 2 | OPTION1 |
| Calvary Christian | 10 | 7 | OPTION1 |
| Central | 7 | 4 | OPTION1 |
| Christian Academy-Louisville | 7 | 5 | OPTION1 |
| Christian County | 2 | 1 | OPTION1 |
| DeSales | 6 | 4 | OPTION1 |
| Doss | 6 | 4 | OPTION1 |
| DuPont Manual | 7 | 4 | OPTION1 |
| Eastern | 7 | 5 | OPTION1 |
| Eminence | 8 | 6 | OPTION1 |
| Fern Creek | 6 | 5 | OPTION1 |
| Fleming County | 16 | 9 | OPTION1 |
| Fort Campbell | 2 | 1 | OPTION1 |
| Francis Parker | 7 | 4 | OPTION1 |
| Franklin-Simpson | 4 | 2 | OPTION1 |
| George Rogers Clark | 10 | 8 | OPTION1 |
| Glasgow | 4 | 2 | OPTION1 |
| Holmes | 9 | 7 | OPTION1 |
| Hopkins County Central | 2 | 1 | OPTION1 |
| Hopkinsville | 2 | 1 | OPTION1 |
| John Hardin | 5 | 3 | OPTION1 |
| Johnson Central | 15 | 9 | OPTION1 |
| Lincoln County | 12 | 6 | OPTION1 |
| Male | 7 | 4 | OPTION1 |
| Mason County | 10 | 8 | OPTION1 |
| Meade County | 3 | 3 | OPTION1 |
| Monroe County | 4 | 2 | OPTION1 |
| North Bullitt | 6 | 4 | OPTION1 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|--------------------|--------------|-----------|---------|
| North Hardin | 5 | 3 | OPTION1 |
| Oldham County | 8 | 6 | OPTION1 |
| Owensboro | 3 | 2 | OPTION1 |
| Owensboro Catholic | 3 | 2 | OPTION1 |
| Presentation | 7 | 4 | OPTION1 |
| Pulaski County | 12 | 3 | OPTION1 |
| Rowan County | 16 | 9 | OPTION1 |
| Russell County | 4 | 3 | OPTION1 |
| Sayre | 11 | 8 | OPTION1 |
| Scott | 10 | 7 | OPTION1 |
| Seneca | 7 | 5 | OPTION1 |
| Simon Kenton | 8 | 7 | OPTION1 |
| Somerset | 12 | 3 | OPTION1 |
| South Oldham | 8 | 6 | OPTION1 |
| South Warren | 4 | 2 | OPTION1 |
| Southwestern | 12 | 3 | OPTION1 |
| St. Henry District | 9 | 7 | OPTION1 |
| Tates Creek | 11 | 8 | OPTION1 |
| Thomas Nelson | 5 | 3 | OPTION1 |
| Villa Madonna | 9 | 7 | OPTION1 |
| Waggener | 7 | 5 | OPTION1 |
| Warren East | 4 | 2 | OPTION1 |
| West Jessamine | 12 | 6 | OPTION1 |
| Western | 6 | 4 | OPTION1 |
| Western Hills | 11 | 6 | OPTION1 |
| Whitefield Academy | 6 | 5 | OPTION1 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|-----------------------|--------------|-----------|---------|
| Adair County | 5 | 3 | OPTION2 |
| Belfry | 15 | 9 | OPTION2 |
| Bowling Green | 4 | 2 | OPTION2 |
| Campbellsville | 5 | 3 | OPTION2 |
| Central Hardin | 5 | 3 | OPTION2 |
| Cooper | 9 | 7 | OPTION2 |
| Elizabethtown | 5 | 3 | OPTION2 |
| Fairdale | 6 | 4 | OPTION2 |
| Fort Knox | 5 | 3 | OPTION2 |
| Henderson County | 2 | 1 | OPTION2 |
| Kentucky Country Day | 7 | 5 | OPTION2 |
| Knox Central | 13 | 9 | OPTION2 |
| Logan County | 4 | 2 | OPTION2 |
| Louisville Collegiate | 7 | 5 | OPTION2 |
| Marion County | 5 | 3 | OPTION2 |
| McCracken County | 1 | 1 | OPTION2 |
| Model | 11 | 9 | OPTION2 |
| Muhlenberg County | 3 | 2 | OPTION2 |
| North Laurel | 13 | 9 | OPTION2 |
| Notre Dame | 9 | 7 | OPTION2 |
| Sacred Heart | 7 | 5 | OPTION2 |
| St. Xavier | 7 | 4 | OPTION2 |
| Taylor County | 5 | 3 | OPTION2 |
| Woodford County | 8 | 6 | OPTION2 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|------------------------|--------------|-----------|---------|
| Boyle County | 12 | 6 | OPTION3 |
| Bryan Station | 11 | 8 | OPTION3 |
| Conner | 9 | 7 | OPTION3 |
| Corbin | 13 | 9 | OPTION3 |
| Covington Catholic | 9 | 7 | OPTION3 |
| Dixie Heights | 9 | 7 | OPTION3 |
| Frankfort | 11 | 6 | OPTION3 |
| Greenwood | 4 | 2 | OPTION3 |
| Henry Clay | 11 | 8 | OPTION3 |
| Highlands | 9 | 7 | OPTION3 |
| Holy Cross (Covington) | 9 | 7 | OPTION3 |
| Lafayette | 11 | 8 | OPTION3 |
| Marshall County | 1 | 1 | OPTION3 |
| Mercy | 6 | 5 | OPTION3 |
| Montgomery County | 10 | 8 | OPTION3 |
| North Oldham | 8 | 6 | OPTION3 |
| Paducah Tilghman | 1 | 1 | OPTION3 |
| Paris | 10 | 8 | OPTION3 |
| Paul Laurence Dunbar | 11 | 8 | OPTION3 |
| Trinity (Louisville) | 7 | 5 | OPTION3 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|----------------------------|--------------|-----------|---------|
| Campbell County | 10 | 7 | OPTION4 |
| Collins | 8 | 6 | OPTION4 |
| Covington Latin | 9 | 7 | OPTION4 |
| Garrard County | 12 | 6 | OPTION4 |
| Lexington Christian | 11 | 8 | OPTION4 |
| Madison Central | 11 | 9 | OPTION4 |
| Madisonville-North Hopkins | 2 | 1 | OPTION4 |
| Murray | 1 | 1 | OPTION4 |
| Russell | 16 | 9 | OPTION4 |
| Shelby County | 8 | 6 | OPTION4 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|----------------|--------------|-----------|-----------------|
| Beechwood | 9 | 7 | OPTION5 |
| Danville | 12 3 | 6 2 | OPTION5 OPTION5 |
| Daviess County | | | |
| Henry County | 8 | 6 | |
| Spencer County | 8 | 6 | OPTION5 |

| NAME | KHSAA_REGION | SW_REGION | CHOICE |
|---------------------------|--------------|-----------|--------------|
| Barbourville | 13 | 9 | DID NOT VOTE |
| Berea | 11 | 9 | DID NOT VOTE |
| Bethlehem | 5 | 3 | DID NOT VOTE |
| East Jessamine | 12 | 6 | DID NOT VOTE |
| Franklin County | 11 | 6 | DID NOT VOTE |
| Frederick Douglass | 11 | 8 | DID NOT VOTE |
| Great Crossing | 11 | 8 | DID NOT VOTE |
| Green County | 5 | 3 | DID NOT VOTE |
| Kentucky School f/t Blind | 7 | | DID NOT VOTE |
| Lexington Catholic | 11 | 8 | DID NOT VOTE |
| Madison Southern | 11 | 9 | DID NOT VOTE |
| Moore | 6 | 5 | DID NOT VOTE |
| Nelson County | 5 | 3 | DID NOT VOTE |
| Ohio County | 3 | 2 | DID NOT VOTE |
| Rockcastle County | 12 | 9 | DID NOT VOTE |
| Russellville | 4 | 2 | DID NOT VOTE |
| Ryle | 9 | 7 | DID NOT VOTE |
| Scott County | 11 | 8 | DID NOT VOTE |
| Shawnee | 7 | 4 | DID NOT VOTE |
| South Laurel | 13 | 9 | DID NOT VOTE |



Andy Beshear GOVERNOR

CABINET FOR HEALTH AND FAMILY SERVICES DEPARTMENT FOR PUBLIC HEALTH

Eric Friedlander **SECRETARY**

275 East Main Street, HS1GW-A Frankfort, Kentucky 406 21 Phone: (502) 56 4-4068

Fax: (502) 564 -9377

Steven Stack, MD COMMISSIONER

April 18, 2024

RE: **Public Swimming Pool Lifeguard Requirements**

Dear Public Pool Operators,

2024 General Assembly House Bill 109 became law on April 9, 2024. This statute provides new definitions for Class A and Class B public swimming pools and specifies lifeguard requirements for each of the new classes.

Pursuant to HB 109, Kentucky administrative regulation 902 KAR 10:120 pertaining to Kentucky public swimming and bathing facilities will be amended. The regulatory amendment process will occur this calendar year with anticipated completion by the end of 2024. Stakeholder input is desired and there will be a public comment period during which all interested parties are encouraged to participate.

Until a new regulation is finalized through the formal regulatory process, the current version of 902 KAR 10:120 remains in effect and will be enforced. The following guidance is provided to assist you as public pool operators:

- Until the new regulation is finalized, please continue to comply with current 902 KAR 10:120.
- If you have submitted and received formal approval from the Kentucky Department for Public Health (KDPH) for an alternative lifeguard plan, please continue to comply with your custom approved 3rd party aquatic safety compliance expert alternative lifeguard plan. These approved plans will remain valid under the new regulation.
- Until the new regulation is finalized, local health departments will use citation and education as the principle means of enforcement for good faith compliance with lifeguard requirements. Said differently, pools will not be closed solely due to the number of lifeguards on duty if they are complying reasonably and in good faith with current 902 KAR 10:120 and/or the plain-language interpretation of House Bill 109.
- For the 2024 pool season, KDPH encourages you to continue your current lifeguard operations and defer any changes until the new regulation is finalized. Please remember, you will have the opportunity to provide input on the new regulation during the public comment period this year.



Those interested in being notified of the filed administrative regulation can sign up for RegWatch notification through the Legislative Research Commission. In addition, a public notice of the filed administrative regulation along with information on how to make a public comment will be posted on the Kentucky Department for Public Health website (scroll down the page to find "Administrative Regulation Notice") within five days of the filing date.

In the United States, the <u>Centers for Disease Control and Prevention reports</u> that more children ages 1 − 4 die from drowning than any other cause of death. For children ages 5 − 14, drowning is the second leading cause of unintentional injury death after motor vehicle crashes. Every year in the United States, there are an estimated 4,000 (≈11 per day) fatal unintentional drownings and 8,000 (≈22 per day) nonfatal drownings. KDPH encourages all public pool operators to be familiar with and follow the <u>Model Aquatic Code</u> and aquatic industry pool safety standards so all Kentuckians can enjoy aquatic activities and exercise while safeguarding the lives of our children and their families.

Sincerely yours,

Steven J. Stack, MD, MBA

Commissioner

Kentucky Department for Public Health

UNOFFICIAL COPY 24 RS HB 109/EN

| 1 | AN ACT relating to swimming pools and declaring an emergency. |
|----|---|
| 2 | Be it enacted by the General Assembly of the Commonwealth of Kentucky: |
| 3 | →SECTION 1. A NEW SECTION OF KRS CHAPTER 211 IS CREATED TO |
| 4 | READ AS FOLLOWS: |
| 5 | (1) As used in this section: |
| 6 | (a) "Class A" means any pool or bathing facility intended for or used by the |
| 7 | general public for recreational use; and |
| 8 | (b) "Class B" means any pool not open to the general public, but open to |
| 9 | limited groups and their invited guests, including but not limited to: |
| 10 | 1. Health or athletic clubs; |
| 11 | 2. Country clubs; or |
| 12 | 3. Residential communities. |
| 13 | (2) (a) Lifeguards shall be required at all Class A and Class B pools if the pool |
| 14 | facility meets at least one (1) of the following criteria: |
| 15 | 1. Allows persons seventeen (17) years of age or younger to enter the |
| 16 | pool facility enclosure without a responsible adult eighteen (18) years |
| 17 | <u>or older;</u> |
| 18 | 2. Contains features such as induced waves or slides that are available |
| 19 | for use; or |
| 20 | 3. Contains an entry into the pool from a height above the deck from a |
| 21 | diving board, platform, climbing wall or other similar feature, that is |
| 22 | available for use. |
| 23 | (b) If a Class A or Class B pool meets any of the criteria in paragraph (a) of |
| 24 | this subsection, it shall provide one (1) lifeguard for each one (1) to one |
| 25 | hundred (100) bathers. |
| 26 | (3) Lifeguards shall be required at all Class A pools that do not meet any of the |
| 27 | criteria in subsection (2)(a) of this section if the pool facility has: |

UNOFFICIAL COPY 24 RS HB 109/EN

| 1 | | (a) Two thousand (2,000) square feet or greater of water surface area, in which |
|----|------------|--|
| 2 | | case it shall provide one (1) lifeguard for each two thousand (2,000) square |
| 3 | | feet or major fraction more than half thereof; or |
| 4 | | (b) One hundred (100) or more bathers, in which case it shall provide one (1) |
| 5 | | lifeguard for each one hundred (100) or more bathers. |
| 6 | <u>(4)</u> | At a pool where the use is intended for aquatic events, swimming practice, or |
| 7 | | swimming competition, the swimming coach or instructor that provides |
| 8 | | instruction during the program may count as a lifeguard, provided the coach or |
| 9 | | instructor can supervise the entire group. |
| 10 | <u>(5)</u> | Notwithstanding subsections (2) and (3) of this section, the Cabinet for Health |
| 11 | | and Family Services may allow Class A and Class B pools to submit an |
| 12 | | alternative lifeguard staffing plan that has been certified by a third-party |
| 13 | | compliance specialist that is recognized by the Cabinet for Health and Family |
| 14 | | Services. |
| 15 | <u>(6)</u> | All Class A and Class B pools shall be equipped with an emergency shut-off |
| 16 | | switch to disconnect power to pool recirculation, chemical feed, and electrical |
| 17 | | devices engaged with the water circulation system, which is located at a place |
| 18 | | quickly accessible to lifeguards and other pool staff, but secure from the public. |
| 19 | <u>(7)</u> | Any pool located on the same plat as a single-family residence and not used in |
| 20 | | connection with a home occupation or business shall be exempted from the |
| 21 | | provisions of this section. |
| 22 | <u>(8)</u> | The Cabinet for Health and Family Services shall promulgate administrative |
| 23 | | regulations in accordance with KRS Chapter 13A to implement this section. |
| 24 | | → Section 2. Whereas swimming pool safety is paramount to all citizens of the |
| 25 | Con | nmonwealth, an emergency is declared to exist, and this Act takes effect upon its |
| 26 | pass | age and approval by the Governor or upon its otherwise becoming a law. |

Local Government Mandate Statement Kentucky Legislative Research Commission 2024 Regular Session

Part I: Measure Information

| Bill Request #: 476 |
|---|
| Bill #: HB 109 SCS 1 |
| Document ID #: _8486 |
| Bill Title: AN ACT relating to swimming pools and declaring an emergency. |
| Sponsor: Representative Kevin Jackson |
| Unit of Government: X City X County Unified Local |
| X Charter County X Consolidated Local X Government |
| Office(s) Impacted: City parks and recreation facilities |
| Requirement: X Mandatory Optional |
| Effect on Powers & Duties: X Modifies Existing Adds New Eliminates Existing |

Part II: Bill Provisions and the Estimated Fiscal Impact Relating to Local Government

HB 109 SCS 1 would establish a classification system for swimming pools as either Class A or Class B and would establish lifeguard requirements each class. Class A pools are those intended for or used by the general public for recreational use. Class B pools are those not open to the general public but open to limited groups and their invited guests. One lifeguard would be required for each 1 to 100 bathers if a pool of either Class:

- 1. Allows minors without a responsible adult; or
- 2. Contains a feature such as a wave pool or slides; or
- 3. Contains a diving board, platform, climbing wall, or similar feature.

In addition, a Class A pool that does not meet any of the criteria 1-3, above, but has 2,000 square feet or more of water surface or has 100 or more bathers shall have one lifeguard for each 2,000 square feet and for each one hundred bathers. Under some circumstances a swimming coach or instructor may count as a lifeguard while acting as a coach or instructor. Class A and Class B pools may be allowed to submit an alternative lifeguard

staffing plan certified by a third-party compliance specialist. The bill would require Class A and Class B pools to have an emergency shut-off to disconnect power to processes involved with the water circulation system. The shut-off would be required to be located so as to be quickly accessible to pool staff but secure from the public.

Pools located on the same plat as single-family residences that are not used in connection with a home occupation or business would be exempt from this section.

Section 2 of the bill declares an emergency and that the Act would be effective on approval by the Governor or its otherwise becoming law.

HB 109 SCS 1 would have minimal fiscal impact on local governments that fund swimming facilities open to the general public or to a subset of the public. The requirements of the bill may result in hiring additional lifeguards and resulting wage, fringe benefits, and training expenses. Additional administrative costs to ensure compliance with the bill's requirements may be incurred by cities. However, many aquatic centers already employ lifeguards and so would not incur additional personnel costs. Lifeguards may also be seasonal or temporary labor and collect lower wages. As a result, the fiscal impact of HB 109 SCS 1 on local governments would be minimal.

Data Source(s): Kentucky League of Cities; LRC staff

Preparer: Jacob Blevins (MS) **Reviewer:** KHC **Date:** 3/15/24