Kentucky Public School Districts' Audit Contract and Requirements

Fiscal Year 2021-2022

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Introduction

The Kentucky Department of Education (KDE) is sending the enclosed audit contract and supporting documents to school districts on behalf of the State Committee for School District Audits (SCSDA). The purpose of the supporting documents is to provide information and tools to local school districts and independent auditors to assist in the completion of fiscal year 2022 audits.

District and Auditor Helpful Resources

<u>Financial Audit Contract Information - Kentucky Department of Education - https://education.ky.gov/districts/FinRept/Pages/District-Financial-Audit-Contracts.aspx</u>

<u>District Financial Audits - Kentucky Department of Education - https://education.ky.gov/districts/FinRept/Pages/District-Financial-Audits.aspx</u>

<u>District/School Support - Kentucky Department of Education-https://education.ky.gov/districts/Pages/default.aspx</u>

<u>District Financial Reporting - Kentucky Department of Education - https://education.ky.gov/districts/FinRept/Pages/default.aspx</u>

MUNIS Support and Guides - Kentucky Department of Education - https://education.ky.gov/districts/Pages/MUNIS-Guides.aspx

Auditor Alert

This section includes, but is not limited to, the following high-risk areas that auditors should consider when conducting a school district's annual financial audit.

- Auditors are strongly encouraged to review the <u>Auditor of Public Accounts' webpage</u> to determine if any reports have been issued for a school district and to identify potential high risk areas that may need to be examined during any school district audit.
- Auditors should review activity fund transfers to ensure that schools are not transferring money from student generated funds (fees and fundraisers) to support other activity fund accounts. Student generated funds are raised for a specific purpose and should be spent for that purpose.
- It is important for both the school district (superintendent and finance officer) and auditor to communicate and work together to ensure the Audited Annual Financial Report (AFR), Audited Balance Sheet and Audit Report agree prior to the reports being submitted to KDE. This may require adjusting entries to be recorded by the district. The district, working with its auditor, is strongly encouraged to utilize the Audit Validation tool accessible through the KDE SEEK program and resolve any discrepancies identified among the Audited AFR, Audited Balance Sheet and Audit Report.

- Auditors should not submit multiple unsolicited versions of Audit Reports. Auditors shall notify KDE prior to resubmitting.
- Desk Review of Audits Auditors **shall correct** technically deficient audit reports within 30 days of being notified by KDE. The auditors shall correct all findings noted, in addition to correcting the technically deficient matters. If the auditor does not issue a corrected audit report, then the auditor may <u>not</u> be allowed to conduct future Kentucky public school district audits. For district audit reports deemed technically deficient as a result of the prior fiscal year Desk Review, the auditor shall compare the prior fiscal year audit report and Desk Review findings to the current fiscal year audit report to verify all findings are addressed and an old version of the audit report has not been used.

If the audit report receives a rating of acceptable or acceptable with deficiencies, the auditor is **not required** to issue a corrected report; however, the auditor is required to use the prior fiscal year Desk Review as a resource in the following year so that findings are not repeated in the current fiscal year audit report. During KDE's initial review of the current fiscal year audit report, KDE reserves the right to require the auditor to submit a corrected audit report if the auditor fails to correct prior fiscal year Desk Review findings, regardless of the finding classification.

- FY 2021-2022 Audit Findings and Management Letter Comments Spreadsheet If the audit report consists of any audit findings or management letter comments, the auditor shall complete the FY 2021-2022 Audit Findings and Management Letter Comments spreadsheet located on the KDE website. The FY 2021-2022 Audit Findings and Management Letter Comments spreadsheet is expanded this year to include all audit findings and not only management letter comments as in years past. This additional spreadsheet requirement is a supplementary report used by KDE for analysis, and the completed spreadsheets are not published on the KDE website or observed during desk reviews. The completed spreadsheet shall be submitted electronically to the KDE Finance Reports email account with the "District Name Audit Findings and Mgmt Letter Comments" in the subject line. The auditor shall copy the school district's superintendent and finance officer on the email that is sent to the KDE Finance Reports email account.
- KDE encourages auditors and district finance personnel to submit electronic audit reports and associated documents in a format that meets section 508 of the Rehabilitation Act of 1973, as amended (29 U.S.C. 794d). Information on complying with Section 508 can be found at Create Accessible Electronic Documents-https://www.section508.gov/content/build/create-accessible-documents and Standards and Guidelines of Section 508-https://www.access-board.gov/guidelines-and-standards/communications-and-it/about-the-ict-refresh/final-rule/text-of-the-standards-and-guidelines.

- Auditors should be aware of the availability of the Coronavirus Aid, Relief, and Economic Security Act
 (CARES), Coronavirus Response and Relief Supplemental Appropriations Act (CRRSA), and the
 American Rescue Plan Act (ARPA) to the district. Be advised to watch for new and changing audit
 guidance related to these funds. Auditors should plan to ensure other audit procedures are completed
 timely regardless of delays related to federal guidance.
- The American Institute of Certified Public Accountants (AICPA) through the Auditing Standards Board (ASB) have issued several new Statements on Auditing Standards (SAS) that apply to the Fiscal Year 2021-2022 audit period defined by this contract. These new standards consist of:
 - o No 134, Auditor Reporting and Amendments, Including Amendments Addressing Disclosures in the Audit of Financial Statements
 - o No. 135, Omnibus Statement on Auditing Standards 2019
 - No. 136 Forming an Opinion and Reporting on Financial Statements of Employee Benefit Plans Subject to ERISA
 - o No. 137, The Auditor's Responsibility Relating to Other Information Included in Annual Reports
 - o No. 138, Amendments to the Description of the Concept of Materiality
 - o No. 139, Amendments to AU-C Sections 800, 805, and 810 to Incorporate Auditor Reporting Changes From SAS No. 134
 - o No. 140, Amendments to AU-C Sections 725, 730, 930, 935, and 940 to Incorporate Auditor Reporting Changes From SAS Nos. 134 and 137

Annual Cycle for Local School District Audits

	RESPONSIBLE	
DUE DATE	PARTY	REQUIRED INFORMATION
May 31	District	 FY2021-2022 Audit Acceptance Statement web form, which includes the justification section for using the same auditor/audit firm for five consecutive years - electronically submit to KDE One signed contract to KDE (electronically submitted) One signed copy of the most recent peer review report, letter of response (if applicable) and acceptance letter to KDE
June 16	State Committee for School District Audits	Approval of Audit Contracts
June 30	State Committee for School District Audits	Notification of approval or disapproval of the contract to the local board
July 25	District	Unaudited Annual Financial Report (AFR) and Balance Sheet (electronic reports) to KDE
October 1	Auditor	Audit Extension Request to KDE
November 15	Auditor	Audit Reports:
		 One signed paper copy to school district One electronic copy to KDE One electronic copy to Single Audit Clearinghouse See Appendix II for submission instructions.
November 15	District	Audited AFR and Balance Sheet, which includes the Statement of Certification verification section, (electronic reports through the SEEK program) to KDE. Copy of Second AFR and Balance Sheet to Auditor. FY 2021-2022 Audit Findings and Management Letter Comments Spreadsheet, if applicable.
November 15 - March 1	KDE	Audit Reports, Audited AFRs and Audited Balance Sheets reviewed; corrective action plans received and monitored; Audit Reports, AFRs and Balance Sheets corrections received.
December 31st or 45 days after district receives audit reports, whichever occurs first	District	Corrective action plan per 702 KAR 3:150 to KDE
March 31, 2023 or no later than 30 days after release of the auditor's report.	District	For Single Audits, one electronic copy of the Audit Report, along with the Data Collection Form, shall be submitted by the district, directly to the Single Audit Clearinghouse, in accordance with 2 CFR 200.
March – May 2023	KDE	Corrective action monitoring continues

Use the following email address for submitting items to KDE: <u>Finance.Reports@education.ky.gov</u>

Statutory Authority of the State Committee for School District Audits

KRS 156.265 authorizes the State Committee for School District Audits (SCSDA) to conduct audits of the financial records of local boards of education. The audits shall be performed by a Certified Public Accountant (CPA), approved by the SCSDA, and conducted according to current auditing standards. Increases or decreases in the scope of the audit are addressed in the Supplemental Agreements section of the audit contract.

The SCSDA requires all local school boards to have an annual audit of the fiscal records and accounts under the board's control. The SCSDA shall notify the local board of education of approval or disapproval of the executed contract in accordance with the timeframe set forth in the "Annual Cycle for Local School District Audits."

156.255 Definitions for KRS 156.255 to 156.295.

As used in KRS 156.255 to 156.295:

- 1) "Accountant" means a certified public accountant or a public accountant registered with the State Board of Accountancy.
- 2) "Board" means the board of education of a school district.
- 3) "Committee" means the State Committee for School District Audits.
- 4) "State board" means the Kentucky Board of Education.

Effective: July 15, 1996

156.265 State Committee for School District Audits.

- 1) There shall be a State Committee for School District Audits comprised of the Governor, or a person designated by him, the Attorney General, the Auditor of Public Accounts, a person designated by the Legislative Research Commission to represent the Office of Education Accountability, and the commissioner of education. The Auditor of Public Accounts shall be the chair of the committee.
- 2) The committee shall have the accounts of each board audited not less than once every fiscal year. The committee also may, at any time, cause to be made a comprehensive and complete audit of any board. Upon the written request of the state board, the commissioner of education, the Attorney General, the Auditor of Public Accounts, the Governor, or the Office of Education Accountability, the committee may cause the accounts of a board to be audited. Each audit shall cover such period of time, and shall include such auditing procedures and standards, as the committee may designate.
- 3) Audits authorized under this section are in addition to any audits contemplated under KRS 11.090 or 156.200 or KRS Chapter 43.
- 4) The actual expense of any audit authorized under this section shall be borne equally by the district board of education and by the committee from funds allocated to it.*
- 5) The committee shall meet at least quarterly. Additional or special meetings may be called by the chair.

Effective: July 14, 2000

^{*}No funds currently allocated.

156.275 Accountant -- Selection -- Reports.

- 1) The committee shall select, to make the audit authorized under KRS 156.265, accountants who are qualified under KRS Chapter 325 and the administrative regulations promulgated by the Kentucky State Board of Accountancy.
- 2) Immediately upon completion of each audit, the accountant shall prepare a report of his findings and recommendations in such form and in such detail as the committee may prescribe. The report shall be to the committee and in such number of copies as specified by the committee. The committee shall furnish one (1) copy to the Kentucky Board of Education, one (1) copy to the district board of education to which the report pertains, one (1) copy to the chief state school officer and one (1) copy to the Auditor of Public Accounts. The district board of education shall keep a copy of the report on file in the office of the superintendent of schools of the district and the report shall be open to inspection by any interested person, subject to reasonable rules as to time and place of inspection.

Effective: July 15, 1996

156.285 Access to records -- Witnesses -- Subpoena.

- 1) The accountant shall have access to and may examine all books, accounts, reports, vouchers, correspondence files, records, money, and property of any board. Every officer or employee of any such board having such records or property in his possession or under his control shall permit access to and examination of them upon the request of the accountant.
- 2) The committee may require information on oath from any person touching any matters relative to any account that the accountant is required to audit. The committee may administer the oath, or have it done by any officer authorized to administer an oath.
- 3) The committee may issue process and compel the attendance of witnesses before it, and administer oaths and compel witnesses to testify in any of the investigations the accountant is authorized to make.

Effective: July 15, 1994

156.295 Offenses -- Penalties.

- 1) Any officer or employee of a board or any other person who prevents, attempts to prevent, or obstructs an examination by the accountant made under KRS 156.265 and 156.275 is guilty of a high misdemeanor and shall, upon indictment and conviction in the Circuit Court of competent jurisdiction, be fined five hundred dollars (\$500).
- 2) Any person who fails or refuses to permit the examination provided for in KRS 156.285 or who interferes with such examination shall be fined not less than one hundred dollars (\$100) or imprisoned in the county jail for not less than one (1) month nor more than twelve (12) months, or both. Each refusal shall constitute a separate offense.
- 3) Any person who has custody of any books, accounts, reports, vouchers, correspondence, files, records, money, and property that the accountant is authorized to examine under KRS 156.265 and 156.285 who fails or refuses when called upon by the committee for that purpose to permit the accountant to inspect any of such materials shall, upon conviction in the Circuit Court of competent jurisdiction, be fined not more than five hundred dollars (\$500) and be subject to removal as provided by law.
- 4) Any person who refuses to be sworn when required by the committee to be sworn for the purpose mentioned in subsection (2) of KRS 156.285 shall be fined not more than five hundred dollars (\$500).

5) Any witness called by the committee under subsection (3) of KRS 156.285 who fails, without legal excuse, to attend or testify shall be fined not more than five hundred dollars (\$500).

Effective: July 15, 1994

156.480 Employees of department or school districts with decision-making authority prohibited from supplying goods or services for which school funds are expended -- Penalties.

- 1) No commissioner, associate commissioner, deputy commissioner, director, manager, purchasing agent, or other employee of the Department of Education with decision-making authority over the financial position of a school, school district, or school system shall have any pecuniary interest in the school, school district, or school system, either directly or indirectly, in an amount exceeding twenty-five dollars (\$25) per year, either at the time of or after his appointment to office, in supplying any goods, services, property, merchandise, or services, except personal services that are in addition to those required by contract for employment, of any nature whatsoever for which school funds are expended. If any person specified in this subsection receives, directly or indirectly, any gift, reward, or promise of reward for his influence in recommending or procuring the use of any goods, services, property, or merchandise of any kind whatsoever for which school funds are expended, he shall upon conviction be fined not less than fifty dollars (\$50) nor more than five hundred dollars (\$500), and his office or appointment shall without further action be vacant.**
- 2) No employee of any county or independent school district with decision-making authority over the financial position of the school district shall have any pecuniary interest, either directly or indirectly, in an amount exceeding twenty-five dollars (\$25) per year, either at the time of or after his appointment to office, in supplying any goods, services, property, merchandise, or services, except personal services that are in addition to those required by contract for employment, of any nature whatsoever for which school funds are expended. If any person specified in this subsection receives, directly or indirectly, any gift, reward, or promise of reward for his influence in recommending or procuring the use of any goods, services, property, or merchandise of any kind whatsoever for which school funds are expended, he shall upon conviction be fined not less than fifty dollars (\$50) nor more than five hundred dollars (\$500), and his office or appointment shall without further action be vacant.

Effective: July 15, 1994

**OAG 94-61 provides guidance for determining who has decision-making authority over the financial position of the school district.

Qualifications of the Independent Auditor

The auditor must be a certified public accountant authorized to practice in the Commonwealth of Kentucky, pursuant to KRS 325.261 and KRS 325.282.

Competence

The audit firm shall be currently registered with the Kentucky State Board of Accountancy and shall have participated in a peer review under the AICPA Standards. The auditor should have adequate training and experience in governmental accounting and be in good standing in the profession. The auditor in charge of the field work should have a practical working knowledge of applicable state and federal laws and regulations.

Independence

The AICPA and generally accepted government auditing standards (GAGAS) require the auditor to maintain independence in all matters relating to the audit engagement. Auditors must meet the independence standards established by the Government Accountability Office (GAO).

Continuing Professional Education

All audit staff assigned to the audit should have the necessary hours of continuing professional education (CPE) required by GAGAS. Each auditor performing audit work under GAGAS should complete 80 hours of CPE every two years. At least 24 hours of CPE should be in subjects directly related to government auditing, the government environment, or the unique environment in which the entity operates. At least 20 hours of the 80 should be completed in any one year of the 2-year period.

External Peer Review

Auditors shall provide their most recent peer review report, letter of response (if applicable), and acceptance letter to the local board and a copy of these documents shall be submitted to KDE with each audit contract. Audit contracts submitted without the required peer review report and related documents will not be approved by the SCSDA. An auditor's contract will not be approved by the SCSDA if the auditor's peer review has a **fail** rating without evidence of appropriate corrective action.

Auditors who have been conducting audits for less than three years and have not yet been peer reviewed are exempted from the peer review report and related documents requirement.

Auditor Responsibilities

Auditors are responsible for maintaining the proper knowledge of all accounting and auditing standards relating to school district audits.

If the BOARD has also incorporated as a "Finance Corporation," that entity and related fiscal records and accounts are to be included in the audit.

If the contracted CPA firm changes names or merges with another firm, it is the firm's responsibility to inform the local board of the name change and to inform the SCSDA through KDE.

If any difficulties are encountered while performing the audits that do not pertain to requesting an audit extension, the auditor should inform KDE of the difficulties as soon as possible.

It is the auditors' responsibility to contact KDE and the Office of the Attorney General with criminal activity concerns.

Timing, Location, and Conduct of Audit Work

The official records and reports of the school district shall not be taken from the board of education office during the course of the audit engagement. Auditors should request copies or electronic records for remote work.

FY 2021-2022 Audit Findings and Management Letter Comments Spreadsheet

If the audit report consists of any audit findings and management letter comments, the auditor shall complete the FY 2021-2022 Audit Findings and Management Letter Comments Spreadsheet located on the **KDE** website Management Letter Comments Spreadsheet at https://education.ky.gov/districts/FinRept/Pages/District-Financial-Audits.aspx. This additional spreadsheet requirement is a supplementary report used by KDE for analysis, and the completed spreadsheets are not published on the KDE website or observed by the APA during their desk reviews. The completed spreadsheet shall be submitted electronically to the KDE Finance Reports email account with the "District Name Audit Findings and Mgmt Letter Comments" in the subject line. The auditor shall copy the school district's superintendent and finance officer on the email that is sent to the KDE Finance Reports email account.

Reissuance or Resubmission of an Audit Report

If an audit report needs to be reissued and resubmitted, it shall be reissued in accordance with current auditing standards. The entire audit report shall be resubmitted to the local board, KDE, and all other parties to whom the original audit report was submitted. Individual audit report pages will not be accepted.

Audit Extension Request

If the audit cannot be completed by the deadline, the auditor shall submit an Audit Extension Request form, fully completed by both the auditor and the district, to KDE in accordance with the timeframe set forth in the "Annual Cycle for Local School District Audits." The form is provided in Appendix I.

Desk Review of Audits

Auditors **shall correct** technically deficient audit reports within 30 days of being notified by KDE. The auditors shall correct all findings noted in addition to correcting the technically deficient matters. If the auditor does not issue a corrected audit report, then the auditor may <u>not</u> be allowed to conduct future Kentucky public school district audits. For district audit reports deemed technically deficient as a result of the prior fiscal year Desk Review, the auditor shall compare the prior fiscal year audit report and Desk Review findings to the current fiscal year audit report to verify all findings are addressed and an old version of the audit report has not been used.

If the audit report receives a rating of acceptable or acceptable with deficiencies, the auditor is **not required** to issue a corrected report; however, the auditor is required to use the prior fiscal year Desk Review as a resource in the following year so that findings are not repeated in the current fiscal year audit report. During KDE's initial review of the current fiscal year audit report, KDE reserves the right to require the auditor to submit a corrected audit report if the auditor fails to correct prior fiscal year desk review findings, regardless of the finding classification.

MUNIS Financial System and Uniform Chart of Accounts

Auditors shall be familiar with the district's financial system and the Uniform Chart of Accounts (COA). Auditors shall use this information to provide the districts with the specific fiscal year 2021-2022 MUNIS COA coding/segment when recommending journal entries to districts [Example: org – object – project]. The Uniform COA is located on the KDE website at

<u>Chart of Accounts - Kentucky Department of Education - District /School Support - District Financial Reporting.</u>

Audit Scope

The audit shall cover an entire fiscal year ending June 30 unless otherwise specified by the SCSDA.

The audit shall cover **ALL** accounts of the local board of education including activity funds at all schools and bank accounts in the name of the district's finance corporation, if applicable.

Audits shall be conducted in accordance with auditing standards generally accepted in the United States of America Government Auditing Standards (U.S. GAAS) and, the provisions of 2 CFR 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.

The scope of the audit shall include but not be limited to:

Fund 1 - General Fund:

Fund 2 - Special Revenue Fund;

Fund 21 - Special Revenue District Activity Fund (annual);

Fund 22 - Special Revenue District Activity Fund (multi-year);

Fund 23 - Special Revenue Academy Fund (annual);

Fund 25 - Special Revenue Student Activity Fund (annual);

Fund 3XX - Capital Projects Funds;

Fund 400 - Debt Service Fund;

Fund 51 - Food Service Fund;

Fund 5X - Other Enterprise Funds;

Fund 6X - Fiduciary Funds -- Agency Funds; Fund 7XXX - Fiduciary Funds -- Pension, Investment, and Private-Purpose Trust Funds; and Fund 8X - Fixed Assets

The auditor shall also ensure the allocation of tax receipts between the general and building funds is accurate.

If, during field work, it is determined that funds have been transferred to a school through the school based council allocation process, those funds shall be considered board funds, not activity funds, and audited as part of the general fund.

Financial statements presented in the auditor's report shall comply with generally accepted accounting principles.

The auditor shall express an opinion on the financial statements of all funds covered in the scope of the audit. If the auditor is unable to express an unmodified opinion, the auditor shall state fully the reasons for the modification of opinion. The district recognizes it has the responsibility to correct any deficiency that results in a modified opinion.

KDE encourages auditors and district finance personnel to submit electronic audit reports and associated documents in a format that meets section 508 of the Rehabilitation Act of 1973, as amended (29 U.S.C. 794d). Information on complying with Section 508 can be found at Create Accessible Electronic Documents-https://www.section508.gov/content/build/create-accessible-documents and Standards and Guidelines of Section 508-https://www.access-board.gov/guidelines-and-standards/communications-and-it/about-the-ict-refresh/final-rule/text-of-the-standards-and-guidelines.

Audit Report Requirements

Auditor's reports should follow the AICPA's requirements – refer to the AICPA's website at <u>AICPA</u> - <u>http://www.aicpa.org/</u>. The auditor and finance officer should ensure the Audited Annual Financial Report (AFR), Audited Balance Sheet and Audit Report agree prior to the reports being submitted to KDE. The following items should be included in the audit report.

A. Introductory Section (Table of Contents, Letter(s) of Transmittal, if applicable)

B. Financial Section

- 1. Independent Auditor's Report on the Financial Statements
- 2. Management's Discussion and Analysis
- 3. Financial Statements
- 4. Notes to the Financial Statements
- 5. Required Supplementary Information (RSI)
- 6. Combining Statements
- 7. Individual Fund Statements
- 8. Schedule of Expenditures of Federal Awards, if applicable.
- 9. Statistical Information and any other required Supplemental Schedules, if applicable.
- 10. Independent Auditor's Report(s) on Internal Control and Compliance
- 11. The Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and, if applicable, the Report on Compliance for Each Major Program and Report on Internal Control Over Compliance in Accordance with the Uniform Guidance.
- 12. The report(s) on internal control and compliance shall contain all control deficiencies identified during the audit that are classified as significant deficiencies or material weaknesses and any instances of noncompliance. These control deficiencies must be appropriately segregated and identified in the report and numbered by the fiscal year under audit (i.e. 2022-001, 2022-002). Findings presented as part of the report shall be well developed in accordance with *Government Auditing Standards* and 2 CFR 200 as applicable.

- 13. If a written management letter is issued, then it is required to be submitted to the BOARD and KDE. Each management letter shall include management's responses to current year comments and report on the status of previous management letter comments and the progress toward the resolution of concerns identified during the preceding audit. The management letter shall identify the applicable school associated with each reportable condition(s). The management letter should not contain significant deficiencies, material weaknesses or material non-compliance findings which are required to be reported within the audit report or Schedule of Findings and Questioned Costs (if applicable). If there were no management letter comments to report, then the auditor shall submit to KDE an email or letter stating that there were no management letter comments to report.
- 14. The High School Activity Fund Schedule shall categorize each individual activity fund by account, reflecting all activity funds of the high school. The High School Activity Fund Schedule shall show at a minimum, receipts, expenditures, beginning balance and ending balance. Elementary and Middle School Activity Funds shall be summarized showing at a minimum, receipts and expenditures, beginning balance and ending balance in a single line per school. No school activity fund or individual activity account shall end or begin the fiscal year with a deficit balance.
- 15. The General Fund shall cover any negative balances in Governmental Funds. Deficits in Enterprise/Proprietary funds, except for food services, are not to be covered by General Funds, unless they are discontinued, then General Funds shall cover the deficit.
- 16. The following on behalf payments shall be properly displayed in the audit report and fully disclosed in the notes to the financial statements:
 - Health Insurance
 - Life Insurance
 - Administrative Fee
 - Health Reimbursement Account HRA/Dental/Vision
 - Federal Reimbursements of Health Benefits (reduction)
 - Teacher's Retirement System (TRS)
 - Technology
 - Kentucky Interlocal School Transportation Association (KISTA) Energy Savings Capital Leases
 - School Facilities Construction Commission (SFCC) Debt Service

The "On behalf Payments" link below may be used to obtain the on behalf payments amounts. Onbehalf Payments - https://education.ky.gov/districts/FinRept/Pages/On-Behalf-Payments-Information.aspx

- 17. The Schedule of Prior Year Findings and Questioned Costs shall reflect the status of prior year findings for both the financial statements and the federal awards or indicate that no prior year findings exist.
- 18. Corrective Action Plan, if applicable.

District Responsibilities

- The local board of education shall enter into an agreement with an auditor using the Independent Auditor Contract contained herein. One signed contract is due to KDE on or before the due date reflected in the Annual Cycle for Local School District Audits. The local board of education does not have a valid contract with the auditor until the COMMITTEE approves and the COMMITTEE Chair signs the contract.
- Except in cases where special audits are authorized by the SCSDA, local boards of education shall select the auditor. Selection shall be made from the current licensure list provided by the Kentucky Board of Accountancy.
- The school district must obtain an engagement letter from the contracted CPA firm confirming the understanding of the terms of the engagement. The engagement letter may include additional items to address the specific needs of the district.
- 702 KAR 3:150 requires all local boards of education to report to the Commissioner of Education, "in writing, progress being made to correct exceptions appearing in school audits authorized by the State Committee for School District Audits or, in writing, justify any failure to correct exceptions appearing in any school audit authorized by the State Committee for School District Audits." The report shall be due to the Commissioner within 45 days after receipt of the final audit report by the local board, or no later than December 31 following the close of the fiscal year, whichever occurs first.
- It is the responsibility of the district's management (superintendent and finance officer) to properly record all adjusting entries on both the unaudited and audited AFRs and Balance Sheets. This responsibility includes entries for on behalf payments, fixed asset transactions, accruals and deferrals, and all other financial transactions. The district finance officer must possess suitable skills, knowledge, and experience (SKE) and understand the recommended audit adjustments provided by the auditor. The district shall also provide the auditor with an Audited AFR and Audited Balance Sheet which are in agreement with the audit report.
- Donated Commodities shall be included in the proprietary fund financial statements and it is strongly encouraged that they be stated as a separate line item. Donated Commodities shall be stated separately as part of the nutrition cluster on the Schedule of Expenditures of Federal Awards (SEFA) and fully disclosed in the Notes to the SEFA.
- No school activity fund or individual activity account shall end or begin the fiscal year with a deficit balance.
- The General Fund shall cover any negative balances in Governmental Funds. Deficits in Enterprise/Proprietary funds, except for food services, are not to be covered by General Funds, unless they are discontinued, then General Funds shall cover the deficit.
- Costs incurred in the audit of federal grants, the federal school food programs, and school construction accounts may be charged back to those funds. Determine which grants allow audit costs as an administrative expense and in what amount. Districts expending less than \$750,000 in federal funds may not charge audit costs to federal grants but may charge other programs and

accounts as appropriate. If a district charges indirect costs to federal programs and food service, then they cannot also charge auditing services directly to those accounts.

- On behalf payments should be coded accurately in the MUNIS accounting system. The following link may be used by districts to record on behalf payments.
 On-behalf payments https://education.ky.gov/districts/FinRept/Pages/On-Behalf-Payments-Information.aspx
- The school district is responsible for informing their auditors of any property they possess that is located in a flood plain as determined by the FEMA Flood Insurance Rate Map (FIRM) located at FEMA https://msc.fema.gov/portal.
- The SCSDA recommends an audit firm rotation once every five years as a best practice. After five consecutive fiscal years, if there is no audit firm rotation the district shall provide a written explanation justifying why the district continues to use the same auditor. The written explanation shall be submitted to KDE through the Audit Acceptance Statement electronic web form process within the KDE SharePoint on or before **May 31**th.
- The school district must complete and submit the Audit Acceptance Statement (Statement) electronic web form through the KDE SharePoint on or before May 31th. The Statement shall be completed and submitted to KDE by the district's superintendent or finance officer, on behalf of the local board of education, requesting the financial accounts of the BOARD be audited for FY 2021-2022 in accordance with the procedures adopted by the SCSDA. Also, the Statement shall consist of the board chosen auditor or audit firm name; contact information; audit cost; if applicable, explanation of the audit cost increase compared to the prior fiscal year audit cost; if applicable, explanation of why the local board elected to obtain the same auditor or audit firm for the last five consecutive fiscal years; and some additional general auditor information. The Statement electronic web form submission instructions are located on the KDE website at Audit Instructions-Kentucky Acceptance Web Form Department http://education.ky.gov/districts/FinRept/Pages/District-Financial-Audit-Contracts.aspx.
- The school district must **certify** that all audit adjustments have been entered into MUNIS and that an Annual Financial Report and Balance Sheet, which are in agreement with the audit report, will be transferred to KDE in conjunction with the audit report **by selecting the Statement of Certification (SOC) option** during the electronic submission process of the FY 2021-2022 Audited AFR and Balance Sheet to KDE on or before **November 15**th. The MUNIS Annual Financial Report Guide STW GL 2 instructions for creating and submitting the Annual Financial Report and Balance Sheet electronically to KDE and the Audited AFR and Balance Sheet Submission Guide are located on the KDE MUNIS Support and Guides website at MUNIS Support and Guides https://education.ky.gov/districts/Pages/MUNIS-Guides.aspx, choose the General Ledger-Year End section in the drop down box.
- It is important for both the school district (superintendent and finance officer) and auditor to communicate and work together to reconcile the Audited Annual Financial Report (AFR), Audited Balance Sheet and Audit Report prior to the reports being submitted to KDE. The district, working with its auditor, is strongly encouraged to complete the optional Validation Module accessible through the KDE SEEK program and resolve any discrepancies identified among the Audited AFR, Audited Balance Sheet and Audit Report.

KDE Responsibilities

KDE reviews the audit reports in comparison with the financial data reported in the districts' audited Annual Financial Report and Balance Sheet. KDE communicates discrepancies to districts and/or auditors and requests corrections or explanations as needed.

Desk Review of Audits

KDE has contracted with the Auditor of Public Accounts (APA) to perform detailed 2 CFR 200 Desk Reviews of the school district audit reports. Auditors shall correct technically deficient audit reports within 30 days of being notified by KDE. KDE will review the revised audit reports to ensure the auditors corrected all findings noted in addition to correcting the technically deficient matters. During KDE's initial review of the current fiscal year audit report, KDE reserves the right to require the auditor to submit a corrected audit report if the auditor fails to correct prior fiscal year Desk Review findings, regardless of the report classification.

State Compliance Requirements

FY 06/30/2022

The Kentucky Revised Statutes (KRS) and Kentucky Administrative Regulations (KAR) contain many restrictions and requirements that school districts must follow. The auditor shall perform the necessary procedures to determine district compliance with the following items and any others that may come to their attention during the course of the audit. The following list of statutes and regulations is not all inclusive and is provided merely to highlight certain significant statutes and regulations.

• Investment of Public Funds – Limitations – Written Investment Policy – Duties of State Local Debt Officer – Investment Pool – Rating Agency (KRS 66.480):

This statute defines investment related items including, but not limited to types of investments, defined limitations and investment policy.

Bonded Indebtedness (KRS 157.632):

KRS 157.632 states: "It shall be the duty of the department, upon written request of the commissioner:

- (1) To cause the certified public accountant auditing the district to audit the financial records relating to any identified and described bond issue of the commission, as an incident to the certified public accountant's next ensuing annual audit of such board of education, and each subsequent annual audit; and to provide a statement or report to the commission.
- (2) Upon receiving a notification and request from the commission to ascertain whether the lease of the board of education has been renewed and is in force in accordance with its terms, and if the same is ascertained to be in force; to withhold from the board of education a sufficient portion of any undisbursed funds then held or set aside or allocated by the department for the board of education, and to comply with the terms of the notification and request of the commission for the account of said board of education."
- Nickels and Equalization (KRS 157.621, KRS 160.470), HB192-2021 Regular Session Veto Override in Part:

Previously, to accommodate districts with growing numbers of students, school districts meeting the criteria in KRS 157.621 could levy an additional nickel for building fund needs. This nickel was levied by districts that met the criteria of a growth district, which is based on growth in the number of students, bonded indebtedness, current student enrollment in excess of available classroom space, and facility plan requirements. The statute also provides the criteria for the district to levy the second growth nickel, Base Realignment and Closure (BRAC) nickel, equalized facility funding nickel, and state equalization.

KRS 160.470(8)(a) states: "That portion of a general tax rate, except as provided in subsections (9) and (10) of this section, KRS 157.440, and KRS 157.621, levied by an action of a district board of education which will produce, respectively, revenue from real property, exclusive of revenue from new property, more than four percent (4%) over the amount of revenue produced by the compensating tax rate defined in KRS 132.010, shall be subject to a recall vote or reconsideration by the district board of education as provided for in KRS 132.017, and shall be advertised as provided for in paragraph (b) of this subsection."

The 2021 budget bill (HB192) states, "Notwithstanding KRS 157.611 to 157.665, the School Facilities Construction Commission is authorized to make an additional offer of assistance of \$19,784,500 to Mason County Schools for during the fiscal year 2020-2021, which shall be used for Mason County Middle School, \$12,931,700 to Lewis County Schools for Garrison Elementary School, \$7,527,100 to Rowan County Schools for Clearfield Elementary School and \$7,283,700 to Green County Schools for Green County High School. These schools are designated as the four schools ranked highest on the Kentucky Facilities Inventory and Classifications System report as of February 27, 2020, that are A1 schools, are ranked as a Priority 1 or 2 on the local school district's facility plan, and have levied a ten-cent equivalent tax dedicated to capital improvements but remain unable to cash fund or to sufficiently support the required annual debt service for replacement or renovation of the school. The amounts stated represent the difference between the cost to replace or renovate the designated facility and the amount of available local resources."

"The School Facilities Construction Commission shall make offers of assistance to each local school district up to the amount authorized for that local school district only upon the written authorization of the Commissioner of Education or his or her designee and documentation of the project cost, but in no case shall any district receive an additional offer of assistance greater than that authorized in this subsection."

• Use of Local District Capital Funds (KRS 157.420(7)):

"If a survey shows that a school district has no capital outlay needs as shown in subsection (4)(a)1., 2., 3., and 4. of this section, upon approval of the commissioner of education, these funds may be used for school plant maintenance, repair, insurance on buildings, replacement of equipment, purchase of school buses, and the purchase of modern technological equipment, including telecommunications hardware, televisions, computers, and other technological hardware to be utilized for educational purposes only."

• Eligibility for Membership on Local Board of Education (KRS 160.180):

Obtain a signed statement from each board member attesting that they are in compliance with the requirements in KRS 160.180 which states:

- (1) As used in this section, "relative" means father, mother, brother, sister, husband, wife, son, and daughter.
- (2) No person shall be eligible for membership on a board of education:
- (a) Unless he has attained the age of twenty-four (24) years; and
- (b) Unless he has been a citizen of Kentucky for at least three (3) years preceding his election and is a voter of the district for which he is elected; and
- (c) Unless he has completed at least the twelfth grade or has been issued a High School Equivalency Diploma; and
- (d) Unless an affidavit signed under penalty of perjury certifying completion of the twelfth grade or the equivalent as determined by passage of the twelfth grade equivalency examination held under regulations adopted by the Kentucky Board of Education has been filed with the nominating petition required by KRS 118.315; and
- (e) For a candidate who files a nominating petition as required by KRS 118.315 on or after April 4, 2018, unless a transcript evidencing completion of the twelfth grade or results of a twelfth grade equivalency examination has been filed with the nominating petition; or
- (f) Who holds any elective federal, state, county, or city office; or
- (g) Who, at the time of his election, is directly or indirectly interested in the sale to the board of books, stationery, or any other property, materials, supplies, equipment, or services for which school funds are expended; or
- (h) Who has been removed from membership on a board of education for cause; or
- (i) Who has a relative as defined in subsection (1) of this section employed by the school district and is elected after July 13, 1990. However, this shall not apply to a board member holding office on July 13, 1990, whose relative was not initially hired by the district during the tenure of the board member.
- (3) If, after the election of any member of the board, he becomes interested in any contract with or claims against the board, of the kind mentioned in paragraph (g) of subsection (2) of this section, or if he moves his residence from the district for which he was chosen, or if he attempts to influence the hiring of any school employee, except

the superintendent of schools or school board attorney, or if he does anything that would render him ineligible for reelection, he shall be subject to removal from office pursuant to KRS 415.050 and 415.060.

- (4) A board member shall be eligible for reelection unless he becomes disqualified.
- (5) The annual in-service training requirements for all school board members in office as of December 31, 2014, shall be as follows:
- (a) Twelve (12) hours for school board members with zero to three (3) years of experience;
- (b) Eight (8) hours for school board members with four (4) to seven (7) years of experience; and
- (c) Four (4) hours for school board members with eight (8) or more years of experience.
- The Kentucky Board of Education shall identify the criteria for fulfilling this requirement.
- (6) (a) For all board members who begin their initial service on or after January 1, 2015, the annual in-service training requirements shall be twelve (12) hours for school board members with zero to eight (8) years of experience and eight (8) hours for school board members with more than eight (8) years of experience.
- (b) Training topics for school board members shall include:
- 1. Three (3) hours of finance, one (1) hour of ethics, and one (1) hour of superintendent evaluation annually for members with zero to three (3) years' experience;
- 2. Two (2) hours of finance, one (1) hour of ethics, and one (1) hour of superintendent evaluation annually for members with four (4) to seven (7) years' experience; and
- 3. One (1) hour of finance, one (1) hour of ethics, and one (1) hour of superintendent evaluation biennially for members with eight (8) or more years' experience.

The Kentucky Board of Education shall identify criteria for fulfilling this requirement.

• Salary Schedules (KRS 157.320(12) and KRS 157.350(3); 702 KAR 3:070):

Observance of approved single salary schedule "means a schedule adopted by a local board from which all teachers are paid for one hundred eighty-five (185) days and is based on training, experience, and such other factors as the Kentucky Board of Education may approve and which does not discriminate between salaries paid elementary and secondary teachers. If the budget bill contains a minimum statewide salary schedule, no teacher shall be paid less than the amount specified in the biennial budget salary schedule for the individual teacher's educational qualifications and experience;" KRS 157.320(12). See also 157.350(3) and 702 KAR 3:070.

• Compliance with applicable laws and regulations governing procurement:

School district purchasing procedures must comply with KRS 424.260 unless the district has adopted the local public agency provisions of KRS Chapter 45A, the Kentucky Model Procurement Code, KRS 45A.343 to 45A.460, by formal action of the local board.

Bidding Procedures KRS 424.260 and 702 KAR 3:135: If a district has not adopted the Kentucky Model Procurement Code, the district must advertise for bids for any "contract, lease or other agreement for materials, supplies except for perishable meat, fish and vegetables, equipment, or for contractual services other than professional, involving an expenditure of more than thirty thousand dollars (\$30,000), KRS 424.260(1). The \$30,000 threshold applies to district wide purchases rather than individual schools and is deemed to apply to items which can be purchased from the same vendor or can be grouped together by expenditure code such as teaching supplies. Contracts for construction of new school buildings and additions and repairs to existing buildings which exceed \$7,500 must be awarded by competitive bidding (KRS 162.070).

KRS 45A.365: If a district has adopted the Model Procurement Code, KRS 45A.365 requires that all contracts or purchases be awarded by competitive sealed bidding, which may include the use of a reverse auction, except as otherwise provided by KRS 45A.370 to 45A.385.

KRS 45A.370 and KRS 45A.380 govern when a district may contract or purchase through competitive negotiations.

KRS 45A.385 states: "The local public agency may use small purchase procedures for any contract for which a determination is made that the aggregate amount of the contract does not exceed thirty thousand dollars (\$30,000) if small purchase procedures are in writing and available to the public."

KRS 45A.420: Purchasing <u>outside</u> of State Price Contracts may be used when the result is a savings to the district and the purchase does not exceed two thousand five hundred dollars (\$2,500). <u>KRS 45A.420 also governs cooperative purchasing.</u>

• Conflicts of Interest (KRS 156.480):

KRS 156.480 (2) states "No employee of any county or independent school district with decision-making authority over the financial position of the school district shall have any pecuniary interest, either directly or indirectly, in an amount exceeding twenty-five dollars (\$25) per year, either at the time of or after his appointment to office, in supplying any goods, services, property, merchandise, or services, except personal services that are in addition to those required by contract for employment, of any nature whatsoever for which school funds are expended. If any person specified in this subsection receives, directly or indirectly, any gift, reward, or promise of reward for his influence in recommending or procuring the use of any goods, services, property, or merchandise of any kind whatsoever for which school funds are expended, he shall upon conviction be fined not less than fifty dollars (\$50) nor more than five hundred dollars (\$50), and his office or appointment shall without further action be vacant."

• *Collection of School Taxes (KRS 160.500 - .510):*

KRS 160.500 (1) states: "School taxes shall be collected by the sheriff for county school districts and by the regular tax collector of the city or special tax collector for the independent school districts at the same time and in the same manner as other local taxes are collected, except as provided in this same manner as other local taxes are collected, except as provided in this section and in KRS 160.510. The bond of the regular or special tax collector shall be made to cover the duties as the tax collector of the school district or districts for which he or she collects taxes. The tax collector shall be entitled to a commission equal to his or her expenses incurred in collecting the school taxes, provided that the commission shall not be less than one and on-half percent (1.5%) or more than four percent (4%) of the amount of school taxes to any collecting officer who continues to collect taxes after the term that would not be allowed him or her had he collected the taxes during his or her term."

KRS 160.500 (2) states: An independent school district may select a special tax collector to collect its school taxes. If an independent school district selects a special tax collector, a majority of the members of the independent school district board of education shall fix a commission for the special tax collector at a rate of not less than one and on-half percent (1.5%) and not more than four percent (4%) of the school taxes or school funds collected by the special

tax collector from the local school levy in such independent school district, plus four percent (4%) of the amount of any interest earned on the amounts collected and invested by the tax collector prior to distribution to the school district. The special tax collector shall be required to execute bond in the same manner as provided in KRS 160.560 for the execution of a treasurer's bond, and the penal sum of the bond shall not be less than the aggregate of the tax bills that come into the hands of the special tax collector."

KRS 160.505 states: "KRS 160.500 to the contrary notwithstanding, if a tax authorized by KRS 160.593 to 160.597, 160.601 to 160.633, and 160.633 to 160.648 shall be collected by a board of education, the board of education shall appoint a person who shall be responsible for collection and administration of such tax. If one (1) or more boards of education agree in writing to levy identical taxes authorization by the statutes mentioned hereinabove, the boards of education so agreeing shall jointly appoint a person who shall be responsible for collection and administration of such tax as provided for in KRS 160.593(2). The position may be full-time or part-time and his compensation shall be fixed by the board and/or boards of education. The bond of this person shall be made to cover his duties as tax collector."

KRS 160.510 states: "The tax collector shall, on or before the tenth day of each month, pay to the depository of the district board of education the amount of school tax collected up to and including the last day of the preceding month, except that the county clerk shall deduct his collection fee before payment to the district board of education depository. The amount so paid together with the classes of property from which it was received shall be reported in writing to the treasurer of the board. The report shall be accompanied by a duplicate of the receipt for the money given to the tax collector by the depository. The tax collector shall make final settlement with the district board of education at the same time he makes final settlement with the local taxing authority to which he is responsible. Blanks for such purposes shall be furnished by the Kentucky Board of Education."

• Interest on Investment of School Taxes (KRS 134.140(2)):

KRS 134.140 (2) states: "As part of the monthly distribution of taxes to a district board of education as required by KRS 134.191, the sheriff shall pay to the board of education that part of the investment earning for the month which are attributable to the investment of school taxes, less an amount not to exceed four percent (4%) of the earned monthly investment income to reimburse the sheriff for the costs of administering the investment."

• Compliance with Bonds, Penal Sum (KRS 160.560(2); 702 KAR 3:080 Section 2):

KRS 160.560(2) states: "The treasurer shall execute an official bond for the faithful performance of the duties of his office to be approved by the local board and the commissioner of education. The bond shall be guaranteed by a surety company authorized to do business in this state and shall be in an amount determined by the board of education in accordance with the administrative regulations promulgated by the Kentucky Board of Education. The premium on the bond shall be paid by the board of education. A copy of the bond shall be filed with the board of education and the commissioner of education."

Fidelity bond, penal sum 702 KAR 3:080 Section 2 states: "(1) A local board of education shall require a fidelity bond from the board treasurer, the finance officer, and others holding similar positions who are responsible for district funds or who receive and expend funds on behalf of the school district. (2) A local board of education, on the advice of the Commissioner of Education, shall determine the amount of the penal sum of the fidelity bond for all employees by July 1st of each year. (3) The local board of education shall submit the fidelity bonds to the Commissioner of Education for approval no later than July 31st of each year. A district shall not resubmit a multiyear bond for approval in subsequent years if the bond amount is still adequate."

Review districts' personnel that have access or responsibility for local board funds and ensure that the districts comply with the administrative regulation by having that person(s) bonded appropriately.

Pledge of Collateral (Formerly Bond of Depositories) (KRS 160.570(1)(2) and KRS 41.240):

KRS 160.570 (1) states: "Each board of education shall appoint a bank, trust company, or savings and loan association to serve as its depository, and if its annual receipts from all sources exceed one hundred thousand dollars (\$100,000), it may designate three (3) depositories, except boards of education of school districts in counties containing cities of the first class may designate up to six (6) depositories. The depository may be designated for a period not to exceed two (2) years, and before entering upon its duties shall agree with the board as to the rate of interest to be paid on average daily or monthly balances.

KRS 160.570 (2) states: "The depository selected shall, before entering upon its duties, provide collateral in accordance with KRS 41.240, to be approved by the local board of education in accordance with Kentucky Board of Education administrative regulations, and to be approved by the commissioner of education. A board of education may enter into an agreement with its depository whereby the premium on collateral guaranteed by a surety company may be paid either by the board or by the depository. If the board pays the premium, the depository shall allow the board not less than two percent (2%) interest on its average daily or average monthly balances."

702 KAR 3:090 is the regulation for KRS 160.570. This regulation is currently going through the amendment process.

• Substitute Teacher Pay (702 KAR 3:075):

Boards of education shall adopt annually a per diem pay schedule for substitute teachers which will take into account their training and experience.

• Transportation Reimbursement (KRS 158.110 and KRS 158.115):

Both statues outline requirements relating to the transportation of pupils, supplementation of school bus transportation out of general funds and required reporting.

• Payment of Salaries to School Employees (KRS 160.291 and 702 KAR 3:060):

KRS 160.291 states that all school employees working on a continuing, regular basis shall be paid regularly on dates determined by the employing board of education during the school year or during the fiscal year for 12 month employees. See also 702 KAR 3:060 which establishes procedures relative to payment of certified and classified school employees.

KRS 161.011 (5) requires that districts enter into written contracts with classified employees.

• Publication of the Budget and Annual Financial Statement (KRS 424.220, KRS 424.250 and KRS 160.463): KRS 424.220 (1) states: "Excepting officers who are exempted under subsection (8) of this section, every public officer of any school district, city, county, or district less than a county, or of any board, commission, or other authority of a city, county, or district whose duty it is to collect, receive, have the custody, control, or disbursement

of any funds collected from the public in any form shall, at the expiration of each fiscal year, prepare an itemized, sworn statement of the funds collected, received, held, or disbursed by him or her during the fiscal year just closed, unless he or she has complied with KRS 424.230."

KRS 424.220 (4) states: "The financial reporting and publishing requirements for a school district are provided in KRS 160.463."

KRS 424.250 states: "...the board of education of the district shall cause the budget to be advertised for the district by publishing a copy of the budget in a newspaper."

KRS 160.463 states: "(1) The school board of each public school system shall direct its superintendent to publish the complete annual financial statement and the school report card annually:

- (a) In the newspaper of the largest general circulation in the county;
- (b) Electronically on a Web site of the school district; or
- (c) By printed copy at a prearranged site at the main branch of the public library within the school district.
- (2) If publication on a Web site of the school district or by printed copy at the public library is chosen, the superintendent shall be directed to publish notification in the newspaper of the largest circulation in the county as to the location where the document can be viewed by the public.
- (3) The notification shall include the address of the library or the electronic address of the Web site where the documents can be viewed.
- (4) Each system's financial statements shall be prepared and presented on a basis consistent with that of the other systems."
- No Extensions of Credit (Sections 177 and 179 State Constitution):

 Extension of credit by the Board of Education is prohibited in Sections 177 and 179 of the State Constitution.
- Incompatibility (Sections 165 and 237 State Constitution): Incompatibility of offices and employment as stated in Sections 165 and 237 of the State Constitution. Refer also to KRS 61.080, 160.180, and 160.345.
- Exceeding of Budget per KRS 160.550 and 702 KAR 3:050:

KRS 160.550 (1) states no expenditures are permitted "in excess of the income and revenue of any year... except for a purpose for which bonds have been voted or in case of an emergency declared by the Kentucky Board of Education."

702 KAR 3:050 "is necessary to provide a safeguard against deficit spending by local boards of education and to establish the process for declaration of an appropriate emergency."

 Adherence to budget and tax cycle outlined in KRS 160.470, KRS 160.345, 702 KAR 3:246, KRS 132.0225, House Bill 192 (2021):

702 KAR 3:246 requires a district to "provide notice to school councils of a tentative allocation by March 1 and notice of an updated allocation by May 1 of each year for the funds and positions identified in Sections 4, 5, 6 and 8 of this administrative regulation for the next budget year in accordance with this administrative regulation." See also KRS 160.345(2)(f).

KRS 132.0225 (1) states: "A taxing district that does not elect to attempt to set a rate that will produce more than four percent (4%) in additional revenue, exclusive of revenue from new property as defined in KRS 132.010, over the amount of revenue produced by the compensating tax rate as defined in KRS 132.010 shall establish a final tax rate within forty-five (45) days of the department's certification of the county's property tax roll. A city that does not elect to have city ad valorem taxes collected by the sheriff as provided in KRS 91A.070(1) shall be exempt from this deadline. Any nonexempt taxing district that fails to meet this deadline shall be required to use the compensating tax rate for that year's property tax bills."

House Bill 192 (2021) states: "Allocations to School-Based Decision Making Councils: Notwithstanding KRS 160.345(8), for fiscal year a local board of education may reduce the allocations to individual schools within the district as outlined in 702 KAR 3:246, secs. 6, 7, and 8. The allocation under 702 KAR 3:246, sec. 6, shall not be less than \$100 per pupil in average daily attendance."

KRS 160.470(6)(a), House Bill 192 (2021):

KRS 160.470 (6)(a) states "On or before May 30 of each calendar year, each district board of education shall adopt a tentative working budget which shall include a minimum reserve of two percent (2%) of the total budget" for the subsequent fiscal year.

House Bill 192 (2021) states: Notwithstanding KRS 160.470(6) or any statute to the contrary, during fiscal year 2020-2021 and fiscal year 2021-2022, local school districts may adopt and the Kentucky Board of Education may approve a working budget that includes a minimum reserve less than two percent of the total budget. The Kentucky Department of Education shall monitor the financial position of any district that receives approval for a working budget with a reserve of less than two percent and shall provide a financial report for those districts at each meeting of the Kentucky Board of Education.

KRS 160.470(6)(b): requires local boards to submit a close estimate or working budget to the Kentucky Board of Education by September 30 of each calendar year. Evidence of board action can be found in the official minutes of the board.

• SFCC Participation (KRS 157.611 - .640):

The School Facilities Construction Commission was established to help local school districts meet their school construction and education technology needs. The commission administers two separate programs: the school construction funding program and the education technology program. Funds appropriated for each program to the school district are to be maintained and audited separately.

For the School Facilities Construction program, noncompliance with KRS 157.611(2), .615(1), .620(1-3), .622(5), .625(4), .627(1-3), or .632(1) shall be noted.

For the Education Technology Funding program, refer to KRS 157.650 - .660 and 750 KAR 2:010. Expenditures from the technology fund must be consistent with the district's approved technology plan.

• Interest Earned on Restricted Accounts (KRS 157.615 and KRS 157.620):

The school district shall transfer all available local revenue, as defined by KRS 157.615(1), to a restricted account for school building construction, to be utilized for the priorities defined by the approved school facilities plan.

Interest earned on funds deposited in the restricted accounts required by KRS 157.620(2) shall be deposited in the restricted account and shall become part of the restricted funds.

• Retirement Systems:

Compliance with applicable statutes and regulations governing the Teachers' Retirement System (TRS) is located at <u>Teachers Retirement System - https://trs.ky.gov/employers/</u> and the County Employees' Retirement System (CERS) is located at <u>County Employees' Retirement System-https://kyret.ky.gov/Employers/Pages/default.aspx.</u>

Property Insurance (KRS 160.105 and 702 KAR 3:030):

KRS 160.105 states: "The Kentucky Board of Education shall by regulation require each school district to provide for fire and extended insurance coverage on each building owned by the board which is not surplus to its needs as shown by the approved facility plan. The requirement for such coverage shall not exceed replacement cost and shall allow for the features of coinsurance and deductibles." See 702 KAR 3:030 which establishes requirements for the level of insurance coverage. Refer to the following KDE, District Facilities Branch's webpage link for the latest Property Insurance Replacement Cost.:

<u>Property Insurance Replacement Costs - https://education.ky.gov/districts/fac/Pages/Property-Insurance.aspx.</u>
While the statute and regulation explicitly require replacement cost insurance for non-surplus property, surplus property should also be covered by an insurance policy to protect the district's investment. For surplus property, the suggested coverage would be based on fair market value of the structure(s) covered.

• Sick Leave (KRS 157.420(3)):

KRS 157.420(3) states: "A district that compensates its teachers or employees for unused sick leave at the time of retirement, pursuant to KRS 161.155, may create an escrow account to maintain the amount of funds necessary to pay teachers or employees who qualify for receipt of the benefit. The fund is limited to not more than fifty percent (50%) of the maximum liability for the current year to be determined according to the number of staff employed by the district on September 15. Interest generated by the account shall be calculated as part of the total amount. The funds shall not be used for any purpose other than compensation for unused sick leave at time of retirement and shall not be considered as part of the general fund balance in determining available local revenue for purposes of KRS 157.620."

• Per Diem and Expenses for Board Members (KRS 160.280):

KRS 160.280 (1) states: "Members of boards of education shall receive no salaries, but members of boards of education may receive, for each day a regular or special meeting is attended, a per diem of one hundred fifty dollars (\$150) and their actual expenses. Members shall receive this same per diem for training required by KRS 160.180. In no case shall the expenses incurred within the district or per diem of any member exceed six thousand dollars (\$6,000) in any calendar year.

- (2) states: "Members of boards of education may be reimbursed for actual and necessary expenditures incurred outside the district in performance of their duties authorized by the board."
- (3) states: "All claims shall be made out according to law and filed with the secretary of the board and shall be approved and paid as other claims against the board."
- (4) states: "Board members shall be eligible to participate in any group medical or dental insurance plan provided to employees of the district pursuant to KRS 161.158. Participating board members shall pay the full cost of any premium required for their participation in the plan."

Legislative changes, if applicable, will supersede the data approved in the fiscal year 2021-2022 Audit Contract package.

Appendix I - Audit Extension Request

Audit Fiscal Year 2021 - 2022

A۱	udit Firm Name: Audit Firm Telephone Number:
Di	strict Name:
Re	equested Extension Date:
m	attensions are being carefully scrutinized by the State Committee for School District Audits, and are by not eans automatically approved. It is of utmost importance that the audits be completed by the due date, and at the audits agree to the districts' AFRs per the audit contract.
	THIS SECTION MUST BE COMPLETED BY AUDIT FIRM
1)	What are the specific reasons the audit cannot be completed on or before November 15 th ?
	a) Audit Firm Issues?
	b) School District Issues?
2)	When did the audit firm begin work on the audit?
	a) Summarize work completed to date.
	b) Summarize work yet to be completed.
3)	Has the firm encountered any difficulties working with the district personnel or their financial records?
4)	Does the audit firm or district need guidance from KDE in order to complete the audit on time?
5)	How many school district audits is this firm performing for the current audit year?
6)	Has the audit firm requested extensions for any other districts?
	a) If yes, how many? Provide the names of those districts.
	b) What reasons are given for the other districts' extension requests?
7)	Was an extension requested by this audit firm for this district for the prior audit year? If yes, what were the reasons given for the extension request?
8)	Was an extension requested by this audit firm for any other districts for the prior audit year? If yes, what were the reasons given for the extension requests?

Appendix I – Audit Extension Request

	Audit Fiscal Year 2021 - 2022			
Si	Ludit Firm Name: District Name: District Name: Finance Officer Name: District Telephone Number:			
	THIS SECTION MUST BE COMPLETED BY THE SCHOOL DISTRICT			
1)	Were you aware that your audit firm has requested an extension?			
2)	Does the audit firm or district need guidance from KDE in order to complete the audit on time?			
3)	Have there been any difficulties or problems between the district and the audit firm?			
4)	Has the district provided the audit firm all of the documentation requested, including the Managemen Discussion and Analysis? If no, please explain what has not been submitted to the auditor and what steps are being taken to resolve the matter.			
5)	Does the district believe that an extension is necessary?			
	If the audit cannot be completed by the deadline, the auditor shall submit an Audit Extension Reques form, fully completed by both auditor and the district, to KDE on or before October 1, 2022. This form is provided and must be completed and submitted electronically as follows: Finance.Reports@education.ky.gov with the "DISTRICT NAME AUDIT EXTENSION REQUEST" in the subject line (SUBJECT: DISTRICT NAME AUDIT EXTENSION REQUEST)			
	Carbon copy School District Superintendent and Finance Officer ACCOUNTANT/FIRM DATE			

DATE

DISTRICT

Appendix II - Submission Instructions

Due to KDE on or before May 31, 2022

AUDIT ACCEPTANCE STATEMENT WEB FORM:

• The Audit Acceptance Statement web form, which includes the justification section for using the same auditor/audit firm for five consecutive years, must be completed and submitted electronically through KDE SharePoint at https://staffkyschools.sharepoint.com/sites/dsapps/DFMB/Lists/DistAudAccStat/Default.aspx. The Audit Acceptance Statement electronic web form submission instructions are located on the Financial Audit Contract Information KDE website at http://education.ky.gov/districts/FinRept/Pages/District-Financial-Audit-Contracts.aspx.

AUDIT CONTRACT AND OTHER DOCUMENTS:

• Copies of the signed **audit contract**, latest peer review report, any letter of response (if applicable) and acceptance letter are due to KDE. Submission is preferred electronically to Finance.Reports@education.ky.gov.

Due to KDE on or before November 15, 2022

ELECTRONIC COPIES:

- The Audited AFR and Balance Sheet that are in agreement with the FY2021-2022 audit report must be submitted through the KDE SEEK District Data Submission program at <u>SEEK</u>. The MUNIS Annual Financial Report Guide STW GL 2 instructions for creating and submitting the Annual Financial Report and Balance Sheet electronically to KDE and the Audited AFR and Balance Sheet Submission Guide are located on the KDE MUNIS Support and Guides website at <u>MUNIS Support and Guides-http://education.ky.gov/districts/Pages/MUNIS-Guides.aspx</u>, choose the General Ledger-Year End section.
- The **Statement of Certification (SOC)** must be certified and submitted **by selecting the SOC option** during the electronic submission of the FY 2021-2022 Audited AFR and Balance Sheet through the KDE SEEK District Data Submission program at SEEK. One electronic copy of the **audit report** must be submitted to the following e-mail address: Finance.Reports@education.ky.gov with the "DISTRICT NAME AUDIT" in the subject line (SUBJECT: DISTRICT NAME AUDIT).
- The audit report shall be submitted in ADOBE ACROBAT (PDF) with the file name "FY2021-2022 FA District Name.pdf". Example: FY2021-2022 FA Adair Co.pdf. One electronic copy of the management letter must be submitted, either included with the audit report or in a separate PDF file. If submitted separately, it must be submitted to the same address listed above for submission of the audit report with the file name "FY2021-2022 FA District Name Mgt Ltr.pdf". Example: FY2021-2022 FA Adair Co Mgt Ltr.pdf.
- The audit report and management letter must be **signed** and saved as a PDF file. Files must be text-based PDF and unlocked for improved accessibility.
- Electronic audit documents cannot be password protected.
- Single Audits must be submitted electronically to the **Federal Audit Clearinghouse** at <u>Federal Audit Clearinghouse</u>, in accordance with 2 CFR 200 *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.
- FY 2021-2022 Audit Findings and The Management Letter Comments Spreadsheet must be submitted to the following email address: Finance.Reports@education.ky.gov with the "District Name Audit Findings and Mgmt Letter Comments" in the subject line. All auditor firms or auditors must comply with the specified spreadsheet format located on the KDE website at Management Letter Comments Spreadsheet https://education.ky.gov/districts/FinRept/Pages/District-Financial-Audits.aspx.

• Deliver one signed paper copy of the audit report to the school district.

Due to KDE within the timeframe designed by KDE

RESUBMISSION:

- If it is determined that the audit report needs to be revised and resubmitted to KDE, either during the audit review process or as a result of 2 CFR 200 Desk Review findings, the auditor will submit one electronic revised and signed copy of the audit report to KDE within the timeframe designated by KDE. No hard copy of the revised audit report is required.
- The entire audit report shall be resubmitted to the local board, KDE, and all other parties to whom the original audit report was submitted.

Independent Auditor's Contract

To provide for a school district audit in co	mpliance with KRS 156.255, 156.265, 156.275, 156.285, 156.295, and 156.480, this
agreement is entered into between the	Board of Education (BOARD),
and	, (ACCOUNTANT), who is a Certified Public Accountant or a Public
Accountant registered with the Kentucky S	tate Board of Accountancy.

I. DUTIES OF ACCOUNTANT

- A. The ACCOUNTANT shall render an opinion on the financial statements of the BOARD for fiscal year 2021-2022. The scope and nature of the audit shall be in accordance with the Auditor Responsibilities and State Compliance Requirements. These requirements are incorporated as a part of this agreement.
- B. ACCOUNTANT shall address the audit report and written comments to the BOARD and to the State Committee for School District Audits (COMMITTEE).
- C. ACCOUNTANT shall deliver the audit report in accordance with Section VII.A. DELIVERY OF AUDIT REPORT. If the audit report cannot be timely submitted, the ACCOUNTANT shall submit an Audit Extension Request in accordance with Section VI.A. AUDIT EXTENSION REQUEST.

II. DUTIES OF BOARD

A. The BOARD shall make available to the ACCOUNTANT no later than August 1, 2022, all books, accounts, reports, vouchers, correspondence files, records, money, and property under its control which may be requested by the ACCOUNTANT in the course of performing the audit.

III. AUTHORITY OF COMMITTEE

- A. The COMMITTEE and the Kentucky Department of Education (KDE) may examine work papers of the ACCOUNTANT and may perform quality control reviews of the audit procedures utilized during the course of the audit;
- B. The COMMITTEE and the BOARD may prohibit the use of any subcontractor by the ACCOUNTANT in their sole discretion. During the term of the contract, no subcontractor shall be used without the prior written approval of the COMMITTEE and the BOARD; and
- C. The COMMITTEE will consider Audit Extension Requests submitted by ACCOUNTANT prior to October 1, 2022. Provided the COMMITTEE determines the delay is unavoidable and due to factors beyond the ACCOUNTANT'S control, the COMMITTEE may, in their sole discretion, allow for the audit to be submitted to KDE without penalty after the November 15, 2022 due date.

IV. COMPENSATION

- A. The ACCOUNTANT shall be paid an amount agreed upon between the ACCOUNTANT and the BOARD, consistent with the Audit Acceptance Statement, which is incorporated herein by reference, for the successful completion of the work defined by this agreement.
- B. Final payment is predicated upon completion of the work as described in Section I. DUTIES OF ACCOUNTANT and delivery of documentation as described in Section VII. DELIVERY OF AUDIT REPORT.
- C. Compensation to the ACCOUNTANT in excess of the amount stated on the AUDIT ACCEPTANCE STATEMENT must be approved by the COMMITTEE if said increase exceeds \$1,000 or 10% of the audit fee, whichever is less. The ACCOUNTANT must submit a written explanation to the BOARD and the COMMITTEE for the requested increase in compensation before the COMMITTEE will consider any increase. The requested increase and written explanation must be submitted to the BOARD and COMMITTEE no later than submission of ACCOUNTANT's invoice for payment.
- D. The ACCOUNTANT shall submit to the BOARD an invoice for payment which shall be signed by the ACCOUNTANT and contain adequate supporting documentation such as: detail of hours worked by each auditor classification (e.g., partner, manager, supervisor, senior, staff, etc.) in major audit areas or supervisory/administrative functions.

V. SUPPLEMENTAL AGREEMENTS

A. The scope of the audit may be increased or decreased by written supplemental agreement between the BOARD and the ACCOUNTANT, if the reasons for the increase or decrease have first been reported in writing by the ACCOUNTANT to the COMMITTEE and the COMMITTEE approves the increase or decrease. The audit fee may be adjusted for the increase or decrease in the scope of the audit in accordance with Section IV.C. COMPENSATION.

VI. AUDIT EXTENSION REQUEST

A. If the audit cannot be completed on or before November 15, 2022, due to factors beyond the control of the ACCOUNTANT, the ACCOUNTANT shall electronically submit an Audit Extension Request form, fully completed by both the ACCOUNTANT and the BOARD, to KDE on or before October 1, 2022. The form is provided in Appendix I - Audit Extension Request.

VII. DELIVERY OF AUDIT REPORT

A. The ACCOUNTANT agrees to begin the audit of the BOARD on or before August 1, 2022 or 15 days from execution date of this contract, whichever is later, and further agrees to complete and deliver a signed paper copy of the audit report to the BOARD, and an electronic copy to KDE in accordance with **Appendix II** - Instructions for Submission of the Audit Report on or before November 15, 2022, or at a later date approved by the COMMITTEE. The electronic copy of the audit report must be received by KDE on or before November 15, 2022 for it to be considered filed timely. If the audit report has not been received by KDE on or before November 15, 2022 or by the later date approved by the COMMITTEE, the audit will be considered late and penalties as outlined in Section VIII. PENALTIES <u>may</u> be imposed at the discretion of the COMMITTEE.

VIII. PENALTIES

- A. There <u>may</u> be a 10% reduction of the audit fee if one or more of the following conditions occur: (1) the audit report is not submitted in accordance with VII.A. DELIVERY OF AUDIT REPORT; or (2) the audit report does not contain the information shown under Audit Report Requirements incorporated as a part of this agreement.
- B. The ACCOUNTANT may, in the sole discretion of the COMMITTEE, be ineligible to conduct a school district audit for the upcoming fiscal year if one or more of the conditions in section VIII. A occur.
- C. The COMMITTEE may, in its sole discretion, waive penalties for delays caused by circumstances beyond the control of the ACCOUNTANT.

IX. EFFECTIVE DATE

A. The term of this agreement shall be from July 1, 2022 through June 30, 2023, unless terminated under the provisions hereof. This agreement, between the ACCOUNTANT and the BOARD, shall not become effective until this contract has been approved by the COMMITTEE and signed by the COMMITTEE Chair.

X. TERMINATION

- A. The BOARD shall have the right to terminate and cancel this contract at any time without cause upon 30 days written notice served on the ACCOUNTANT by registered or certified mail. The BOARD shall have the right to terminate and cancel this contract for cause upon five days written notice served on the ACCOUNTANT by registered or certified mail.
- B. If cause exists to terminate the contract, and the BOARD does not terminate, the COMMITTEE may terminate and cancel this contract for cause upon five days written notice served on the ACCOUNTANT by registered or certified mail.
- C. "Cause" includes, but is not limited to any of the following:
 - 1. Failure to commence work within 15 days of execution of the contract or on or before August 1, 2022, whichever is later;
 - 2. Previous history of extension requests by the same ACCOUNTANT for the same district;
 - 3. Failure to submit the audit on or before November 15, 2022;

- 4. Failure to communicate to KDE timely about problems encountered in conducting the audit;
- 5. Violation of any of the provisions in Section XI. REPRESENTATIONS AND WARRANTIES; or
- 6. Failure to abide by any of the terms and conditions of this agreement.

Cause shall not include any factor wholly the fault of the BOARD.

XI. REPRESENTATION AND WARRANTIES

- A. The ACCOUNTANT is legally able and authorized to enter into contracts with the BOARD, including on behalf of any entity under which the ACCOUNTANT practices.
- B. The performance of this agreement would not violate any conflict of interest law, including but not limited to KRS 156.480.
- C. The ACCOUNTANT has no personal interest in the financial affairs of the BOARD or any of its officers or employees.

XII. CHOICE OF LAW AND FORUM

The laws of the Commonwealth of Kentucky shall govern all questions as to the execution, validity, interpretation, construction, and performance of this agreement or any of its terms.

XIII. MATERIALS INCORPORATED BY REFERENCE

A. Any materials referred to herein are incorporated by reference and made a part of this contract, which shall include the materials attached hereto and supplied to the ACCOUNTANT, consisting of 33 pages.

XIV. MISCELLANEOUS

- A. ACCOUNTANT or Partner has authority to enter into this contract on behalf of the FIRM noted below.
- B. A copy or electronic copy of this contract shall be enforceable the same as an original.
- C. This contract may be executed in counterparts and taken together shall serve as a single enforceable contract.

THIS AGREEMENT ENTERED INTO AS DATED BELOW:

BOARD OF EDUCATION	_	ACCOUNTANT/FIRM
BY: SCHOOL BOARD CHAIR	DATE	BY: ACCOUNTANT or PARTNER
SECRETARY	DATE	
EPTED BY:		
E COMMITTEE FOR SCHOOL DISTRICT	AUDITS	

One signed audit contract is due to KDE by close of business on May 31, 2022.

Please send to: Finance.Reports@education.ky.gov