

CONCERN:

Consider the 2021-22 Tentative Budget

DISCUSSION:

Each local board of education is required to approve a Tentative Budget on or before May 30 each year. The purpose of this law is to assure that the local board of education has an opportunity to review all proposed revenues and expenses before the upcoming school year begins. This is the 2<sup>nd</sup> formal step in developing the 2021-22 annual working budget.

The 1<sup>st</sup> step in January was simply a review of projected revenue and expenses with no formal action by the Board. This step involves a more specific presentation of the proposed 2021-22 budget and involves formal action by the Board to adopt the budget with such changes as deemed appropriate by the Board. The remaining formal steps will come after the close of the current fiscal year when the certification of the value of taxable property is received.

**REVENUE**

Some basic revenue considerations and how they are addressed in this Tentative Budget are:

**STUDENTS**

How many students are expected to enroll and what rate of attendance will occur? State funds through the SEEK program are based on full time equivalent average daily attendance (FTE-ADA); thus, the percent attendance is an important factor in state revenue. If the FTE-ADA at the end of the first two (2) school months is higher than the first two (2) months ADA the prior year, the local district's SEEK calculation is based on the prior year ADA plus growth percent. If the FTE-ADA at the end of the first two (2) school months is lower than the first two (2) months ADA the prior year, the local district's SEEK calculation is based on the prior year.

Projected enrollment for 2021-22 staffing levels was 2406 as discussed during the board's approval of the allocations to school councils in February. Due to NTI days KDE has calculated our Seek based on 2018-19 final ADA. This budget is based on 2162.778 projected final FTE-ADA for 2020-24 and a per pupil Seek value of \$4000.00.

**ASSESSED VALUE OF TAXABLE PROPERTY**

What assessed value of taxable property will the Kentucky Revenue Cabinet certify? A substantial portion of local public school revenue is generated by local property tax. The

assessed value of taxable property and the FTE-ADA both affect the level of funding the local school district will receive through the SEEK program. As noted during the January Draft Budget review the estimated assessed value for 2021-22 is \$794,828,158.

### **TAX LEVY**

What tax rate will be levied? The Board may not consider a tax levy until the certified assessment and permissible tax rates are sent from the Kentucky Department of Education. The 2020-21 combined property tax rate was 86.4 cents per \$100 of assessed value for real estate and tangible property.

The 2021-22 Tentative Budget is based on a projected combined property tax rate of 86.4 cents per \$100 of assessed value for real estate and tangible property. The projected rates are the same as the rates levied the prior year but could be higher if growth in existing assessment is less than 4%. Under certain conditions Kentucky law allows a local school district to levy a rate that will generate 4% increase in local tax revenue. The projected motor vehicle rate per \$100 assessed value is 53.8 cents and the 3% utility tax levy was also projected for continuation.

### **BEGINNING BALANCE**

How many dollars will be in the carry forward balance? The Tentative Budget's estimated unrestricted carry forward balance of \$4,826,453.00 is based on a careful review of expected revenues and planned expenses for the remainder of 2020-21.

**SUMMARY OF PROJECTED REVENUES**

Table A provides a summary of projected revenues, including beginning balances, in the 2021-22 Tentative Budget.

**Table A**  
**Summary of Projected Revenues – 2021-22 Tentative Budget**

<i><b>Fund</b></i>	<i><b>Actual 2019-20</b></i>	<i><b>Budgeted 2020-21</b></i>	<i><b>Projected 2021-22</b></i>	<i><b>\$ Change</b></i>	<i><b>% Change</b></i>
General Fund (*) (@)	21,824,461	20,268,339	21,458,089	1,189,749	5.9
Special Revenue Fund (#)	2,045,006	2,273,024	2,167,203	(105,820)	(4.7)
Capital Outlay Fund	225,023	219,278	219,278	0	0
Building Fund	1,840,352	1,986,106	1,986,106	0	0
Food Service Fund	2,369,528	2,111,293	2,111,293	0	0
<b>Total All Funds</b>	<b>28,304,370</b>	<b>26,857,990</b>	<b>27,941,919</b>	<b>1,083,928</b>	<b>4.0</b>

\* "Actual" excludes state payments on-behalf of the school district, which are unbudgeted as per state instructions.

# "Projected" Special Revenue Fund will be adjusted as Grants are verified by KDE.

Table B presents an overview of recommended changes in projected revenue in all funds (except Special Revenue) since the January review of projected receipts and expenses. Projected revenue in the Draft Budget was \$22,375,699 . The Tentative Budget projection is increased by \$4,023,303. The major differences are in the Special Revenue funds which are not budgeted during the Draft budget phase, as well a higher beginning balance. The SEEK base used in this projection for 2021-22 was \$4,000 per ADA. More definitive funding amounts should be available by the time the Board considers the Working Budget in September.

**Table B**  
**Comparison - Projected Revenues – 2021-22 Draft & Tentative Budget**

<i><b>Fund</b></i>	<i><b>Draft 2021-22</b></i>	<i><b>Projected 2021-22</b></i>	<i><b>Change Proj – Draft</b></i>
General Fund	20,056,398	20,028,976	(27,422)
Special Revenue Fund (#)	0	2,053,399	2,053,399
Capital Outlay Fund	220,251	219,278	(973)
Building Fund	1,816,872	1,986,106	169,234
Food Service Fund	1,912,178	2,111,243	199,065
<b>Total All Funds</b>	<b>22,375,699</b>	<b>26,399,002</b>	<b>4,023,303</b>

Due to uncertainty about Special Revenue funding, the district was not required to account for Special Revenue funds in the Draft Budget presented to the Board in January. This Tentative Budget includes a low estimate of these federal, state and local funds due to continued uncertainty.

## **EXPENSES**

Some basic considerations for Kentucky local boards of education in determining expenditure allocations and how these concerns are addressed in this Tentative Budget are:

### **DEBT SERVICE**

Does the proposed budget provide sufficient funds for debt service? Table C shows the district's required debt service payments and projected capital (restricted) revenues. The total scheduled 2021-22 debt service from restricted funds is \$1,423,901. This obligation is budgeted for payment from the Capital Outlay, Building Funds. The General Fund debt service is an additional \$264,488. Projected 2021-22 recurring revenue from the Capital Outlay and Building Funds is \$2,205,384. The district has sufficient projected capital (restricted) funds to pay the scheduled debt service with an uncommitted balance of \$781,483.

**Table C**  
**Projected Bonded Debt Payment – 2021-22**

	<i><b>Total Debt Service</b></i>	<i><b>Building Fund</b></i>	<i><b>Capital Outlay Fund</b></i>
Principal	1,172,922	1,172,922	0
Interest	250,979	250,979	0
<b>Total</b>	<b>1,423,901</b>	<b>1,423,901</b>	<b>0</b>
Projected Recurring Revenue	2,205,384	1,986,106	219,278
<b>Uncommitted</b>	<b>781,483</b>	<b>562,205</b>	<b>219,278</b>

### **OTHER OBLIGATIONS**

Does the proposed budget provide for all known obligations for the fiscal budget year, such as salary improvements for additional experience or fringe benefits costs such as accumulated sick leave at retirement? The cost of advancing all personnel in all funds for an additional year of experience was included in the Draft Budget. The Tentative Budget includes all certified and classified positions allocated to school councils approved in February.

### **ALLOCATIONS TO COUNCILS**

Has the board allocated sufficient funds to school councils to meet the staffing and other requirements of 702 KAR 3:245? The allocation approved by the board in February exceeded the minimum requirements of the state regulation on allocations to school councils. The salary schedule improvements enacted by the board are automatically incorporated into the allocation to school councils.

The Tentative Budget does not include any funding through Section 7 of the SBDM state regulation. The next adjustment to council allocations will be in September (if more or less students enroll) and in October, at the end of the second school month (material, travel and supplies allocations will be adjusted based on the first two (2) months actual FTE-ADA).

The Tentative Budget does not include line item changes directed by school councils. All funds allocated for teaching supplies and materials are located in one (1) line item of the budget at each school. As funds are actually expended the expense is posted to the appropriate object code.

### **SALARY SCHEDULE IMPROVEMENTS**

Salary schedule improvements for 2021-22 are included in the Tentative Budget. This budget reflects experience steps for certified and classified staff. It is important to note that approximately 82.41% of the General Fund spending is dedicated to personnel expense.

A summary of personnel and benefits as a portion of the General Fund, excluding accumulated sick leave, for the last three (3) years is in Table D. The .51% projected decrease in 2021-22 General Fund personnel salaries and benefits includes the cost of experience advancement, and changes in the cost of KTRS and CERS paid by the Board.

**Table D**  
**Summary of Projected Personnel Expense – 2021-22 Tentative Budget**

	<i>Actual 2019-20</i>	<i>Budgeted 2020-21</i>	<i>Projected 2021-22</i>	<i>\$ Change</i>	<i>% Change</i>
Salaries GF Personnel	13,068,703	13,336,559	13,252,462	(84,097)	(.63)
Percent General Fund	72.93	75.62	74.04		
Benefits <i>excl. accum. sk. Lv. (*)</i>	1,284,764	1,490,656	1,498,651	7,995	.54
Percent General Fund	7.1	8.45	8.37		
<b>Total Salaries &amp; Benefits</b>	<b>14,353,467</b>	<b>14,827,215</b>	<b>14,751,114</b>	<b>(76,102)</b>	<b>(.51)</b>
Percent General Fund	80.10	84.0	82.41		

\* "Actual" excludes state payments on-behalf of the school district, which are unbudgeted as per state instructions.

**SUMMARY OF GF PROJECTED EXPENSES**

Proposed expenses as approved by the Board earlier this spring are detailed in the attached 2021-22 Tentative Budget. The totals for each fund are equal to the projected revenues plus the fund balance for each fund. Table E provides an overview of all proposed general fund expenses and changes made since the January review of projected expenses.

Projected certified and classified salary schedule improvements are also included in Table E. Appendix A (see page 8) contains brief descriptions of the object codes utilized in Table E.

**Table E**  
**Summary of Projected GF Expense – 2021-22 Tentative Budget**

<i>Object</i>	<i>Description</i>	<i>budget 2020-21</i>	<i>Draft 2021-22</i>	<i>Projected 2021-22</i>	<i>\$ Change</i>	<i>% Change</i>
0100	SALARIES PERSONNEL SERVICES	13,336,559	13,243,270	13,252,462	9,192	.1
	<i>Percent of General Fund Expense</i>	74.4	76.2	74.0		
0200	EMPLOYEE BENEFITS (*)	1,490,656	1,490,656	1,498,651	7,995	.5
	<i>Percent of General Fund Expense</i>	8.3	7.9	8.4		
0300	PURCHASED PROF & TECH SER.	275,448	275,448	269,536	(5,912)	(2.1)
	<i>Percent of General Fund Expense</i>	1.5	1.6	1.5		
0400	PURCHASED PROPERTY SERVICES	383,875	383,875	600,478	216,600	56.4
	<i>Percent of General Fund Expense</i>	2.1	2.2	3.4		
0500	OTHER PURCHASED SERVICES	266,417	266,417	283,417	17,000	6.4
	<i>Percent of General Fund Expense</i>	1.5	1.5	1.6		
0600	SUPPLIES & MATERIALS	1,402,851	1,402,851	1,403,896	1,045	.1
	<i>Percent of General Fund Expense</i>	7.8	7.9	7.8		
0700	PROPERTY	67,900	67,900	168,900	101,000	148.7
	<i>Percent of General Fund Expense</i>	.4	.4	.9		
0800	MISCELLANEOUS	103,100	103,100	103,100	0	0
	<i>Percent of General Fund Expense</i>	.6	.6	.6		
0900	OTHER USES OF FUNDS	309,745	309,745	319,488	9,743	3.1
	<i>Percent of General Fund Expense</i>	1.7	1.8	1.8		
	<b>Subtotal for General Fund</b>	17,636,552	17,697,582	17,899,926	202,344	1.1
0840	CONTINGENCY	2,631,788	2,358,816	3,558,163	1,199,346	50.8
	<i>Percent of General Fund Expense</i>	14.7	13.3	19.9	0	
	<b>Total for General Fund</b>	20,268,340	20,056,399	21,458,089	1,401,690	7.0

\* "Actual" excludes state payments on-behalf of the school district, which are unbudgeted as per state instructions.

**BUDGET RESERVE**

Does the proposed budget include a sufficient reserve? A fundamental basis of budgeting is not to spend more than you receive. There are some years when the carry forward balance is above 5% that a local school board may decide to spend more than they receive, excluding the carry forward balance. KDE defines “total budget” as the budgeted expenditures in the General, Special Revenue, Capital Outlay, Building and Food Service funds excluding the Contingency. The budgeted reserve (Contingency) in the Tentative Budget has been determined accordingly.

The board must include a minimum reserve (Contingency) of at least 2% of the total budget (\$58,838). This budget includes an unrestricted General Fund reserve (Contingency) of \$3,558,162 (12.7% of the total budget). With the potential for a reduction in state funding due to continued lower ADA, an unrestricted General Fund reserve at this level is most prudent. The district had a reserve of \$3,969,986 at the beginning of 2020-21. The 2021-22 Tentative Budget includes an estimated General Fund carry forward balance of \$4,826,453. The actual carry forward will not be confirmed until the Annual Financial Report in late July; however, it is very possible that 2020-21 balance could be higher than projected.

Table F presents the district’s three (3) year comparison of general fund (GF) beginning and ending balances. The district spent \$966,537 more than revenue in 2019-20. The projection for 2021-22 is for expense to be \$1,268,290 higher than revenue. This budget contains a sufficient reserve to deal with expense \$1,268,290 higher than revenue. Further, it is possible that EOY ADA for 2020-21 could be higher than projected and there could be growth during the first 2 months of 2021-22.

**Table F**  
**Expense vs Revenue – 2021-22 Tentative Budget**

	<i>Actual</i> <i>2019-20</i>	<i>Budget</i> <i>2020-21</i>	<i>Projected</i> <i>2021-22</i>
GF Beginning Balance	4,936,523	3,969,986	4,826,453
GF Ending Balance	3,969,986	4,826,453	3,558,163
+/- Difference	(966,537)	866,467	(1,268,290)

**RECOMMENDATION:**

Approve the 2021-22 Tentative Budget as described in this enclosure.

## APPENDIX A

### EXPENSE TYPES:

Within each major function, specific types of expenses are grouped together. These groupings utilize the first two (2) digits of the object. For instance, salary-related object codes always begin with **01** (**0110**, **0120**, **0130**, etc.), so the “**01**” causes these expenses to be combined in the expense type grouping “**0100**.” The following summarizes the types of expenses grouped under the function:

**0100 Salaries Personnel Services** – salary-related expenses, such as wages, stipends, etc.

**0200 Employee Benefits** – fringe benefits, such as employee insurance, FICA match, Medicare match, CERS match, and KTRS match, when applicable

**0300 Purchased Professional & Technical Services** – contractual services, such as legal, consultants, audit, architectural, engineering, etc.

**0400 Purchased Property Services** – other services, such as repairs/maintenance, rent utilities, etc.

**0500 Other Purchased Services** – expenses such as travel, telephone, postage, advertising, insurance, printing, etc.

**0600 Supplies & Materials** – expenses such as general supplies, textbooks, reference materials, software, food, testing materials, etc.

**0700 Property** – furniture, fixtures, equipment, computers, buses, etc.

**0800 Miscellaneous** – fieldtrip expenses (other than the driver’s salary), registration, fees, permits, uniforms, etc.

**0840 Contingency** – used for budgeting purposes only as determined by the Board

**0900 Other Uses of Funds** – fund transfers and principal and interest payments on bonds