

# KHSAA Full Board of Control Meeting

January 16, 2019 at 10:30 AM

KHSAA Regular Board Meeting, KHSAA Offices, Lexington

## Attendance Taken at 8:04 AM:

Present Board Members: Reed Adkins, Darrell Billings, Donna Bumps, Mike Clines, Mark Evans, Seth Faulkner, Pete Galloway, Scott Hawkins, Trent Lovett, Marlon Miller, Lucy Moore, Kim Parker-Brown, Jeff Saylor, Kirby Smith, Jerry Wyman.

Absent Board Members: Bonnie Barnes, Debbie Beichler, Scott Lewis.

KHSAA Staff: Julian Tackett, Joe Angolia, Michael Barren, Darren Bilberry, Sarah Bridenbaugh, Rob Catron, Chad Collins, Butch Cope, Dan White and Marilyn Mitchell.

Guests: David Couch, KDE; Brian Miller and Amy Ratliff, Bluegrass State Games; Tracy Spickard, Franklin County; Michael Kinney, Lafayette; DT Wells, Scott County; Josh Moore, Lexington Herald Leader; Jason Frakes, Louisville Courier Journal; Kevin Saal, UK Operations; Kerry Lancaster, Greenwood; Jamie Middleton, Danville Christian.

Attachments can be found at the following link:

<https://portal.ksba.org/public/Agency.aspx?PublicAgencyID=4374&AgencyTypeID=1&BeginDate=1-1-2019&EndDate=1-31-2019>

**Call to Order** – President Donna Bumps called the January 16, 2019 meeting to order.

## The Board then Recessed into Work Session (Chaired by President-Elect Pete Galloway)

- The Board went into Closed Session KRS 61.810 (\*\*) on a motion by Scott Hawkins and a second by Donna Bumps. The Board came out of closed session on a motion by Kim Parker-Brown, second by Marlon Miller. No action taken during closed session.

During the work session, the Board discussed the various items on the work session agenda. Those considered with no action taken were:

- **BGSB Request and Review of Existing BGSB Allowances-** The Bluegrass Sports Commission gave a presentation regarding the current status and requested extending the exception for participants in the Bluegrass State Games with regard to scrimmage limitations.
- **Review of Timeline for Officer Elections-** Annually the Board of Control elects from its membership, a President-elect to serve the following year, and then transition to the President position in the second year. Members were reminded that the officers for the following year are elected at the fifth meeting of the year, which will be held on February 19.
- **NCAA Summer Event Update-** The Commissioner provided an update.
- **State Swimming Update-** Staff provided an update on the ability to accommodate all fans wanting to see the State Championships as well as continuing to bring the recently increased number of competitors. The schedule was developed with the management of the state meet and with significant input from the Commissioner's Swimming and Diving Advisory Committee and was presented for review <https://khsaa.org/2019-state-swimming-and-diving-schedule/>.
- **State Tennis-** The Commissioner and staff are aware of efforts to communicate with members of the Board of Control in an effort to revise state the tennis format. Those concerns

are well known and have been detailed a multitude of times for the Board. Staff requested that those representatives appear before the Board at the February meeting.

- **First Discussion, Annual Meeting Proposals for September 2019-** This was the first of two scheduled discussions regarding any Bylaw changes for the 2019 Annual Meeting.

### **Reconvene Full Board of Control Meeting, 10:30 a.m. (President Donna Bumps)**

#### **Pledge of Allegiance - Marlon Miller**

**Reflection** - Greasy Creek Demons Junior High was the first place Reed Adkins got involved in athletics. He recounted how really proud he was of wearing Chuck Taylors and their green uniform. Further, had it not been for athletics he probably wouldn't have stayed in school and changed his major to become a teacher and a coach to involve and influence the next generation. Mr. Adkins reminded all that character is how you treat those that can do nothing for you.

#### **Consent Agenda (single consent vote to accept all)**

The consent agenda was presented for approval.

1. Approve Minutes of the November, 2018 Regular Meeting
2. Board Income Statement, July 1, 2018 to December 31, 2018
3. Board General Ledger Report, July 1, 2018 to December 31, 2018

**Motion Passed:** Approve the items on the consent agenda passed with a motion by Jeff Saylor and a second by Pete Galloway. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

#### **Reports of Business (single motion to approve reports)**

Items of routine business were submitted for approval. Each item was detailed with a single motion necessary for approval.

1. Approve Bills, November 1, 2018 to December 31, 2018
2. Transfers and Eligibility Appeals, July 1, 2018 to December 31, 2018

**Motion Passed:** Following the presentation of these items, approve the reports of business passed with a motion by Jerry Wyman and a second by Kirby Smith. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

#### **Action Items Referred from Work Session**

#### **Budget Status Report, FY20182019**

The Commissioner provided a brief budget status update for the current fiscal year for approval.

**Motion Passed:** Approve the budget status reports passed with a motion by Kirby Smith and a second by Kim Parker-Brown. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete

Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Consider waiver of Bylaw 23, Tennis and Track Competitions**

With the revision in the corresponding date calendar for spring sports, there is a two-week window for conducting regional tennis and track competitions. In order not to unfairly penalize schools that choose to conduct their region meet early in the window, staff recommended that Bylaw 23 be waived to allow schools to continue to hold meets after the regional date provided the limit of meets has not been exceeded.

**Motion Passed:** Waive the end of the Track and Tennis seasons to allow for a meet up to and including the Saturday prior to the State Championship competition in both sports provided schools will not exceed the limit of meets passed with a motion by Mike Clines and a second by Jeff Saylor. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Golf Survey Results and Discussion of Region Alignment**

Staff provided the golf survey results from the membership. After much discussions on various options for regions and the number of participants advancing, it was recommended the report be accepted with staff directed to develop alignment options for February 19 meeting.

**Motion Passed:** Approve the development of at least two draft alignments with all schools being in the same region for both genders, the winner and runner-up advancing to the state tournament and individuals to keep a field of approximately 144, and direct Commissioner to present the draft alignments as well as revisions to the competition rules for the February meeting passed with a motion by Darrell Billings and a second by Lucy Moore. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett No, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Final Approval, State Softball Site, 2019 and 2020**

Bowling Green, the University of Kentucky and the University of Louisville were specifically contacted seeking interest in hosting the State Softball Tournament. Both the University of Kentucky and the University of Louisville expressed interest in hosting the final rounds at their facilities. Kevin Saal, representing the University of Kentucky provided an overview of their facilities and abilities to host.

Discussion pertaining to the fact that the tournament format is new and only a draft schedule is currently developed, a formal RFP had not been requested.

**Motion Passed:** Set the site of the state softball tournament for the University of Kentucky for 2019 and 2020 with a review of the tournament format and site following the 2019 tournament passed with a motion by Trent Lovett and a second by Reed Adkins. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Basketball Realignment (Per Policy, Necessary Changes Only)**

To date, no items had been submitted by the membership requesting alignment changes. The Commissioner reminded the Board that Great Crossing High School in Scott County enters the basketball alignment in Region 11 in 2019-2020, along with the Woodford County move, into Region 8.

A revisit in the alignment in the 12th Region is also needed with the addition of Danville Christian Academy. The Commissioner requested an opportunity to meet with the 12th Region Athletic Directors and Principals prior to consideration of any draft changes. For the 2019-2020 season, Danville Christian (which at the present offers only a boys basketball team) will be placed in District 45.

**Motion Passed:** Place Danville Christian in District 45 for 2019-20 and direct the Commissioner and Staff to meet with the representatives of Region 12 regarding possible future revisions passed with a motion by Lucy Moore and a second by Darrell Billings. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **15th Region Pilot Project Sunset**

Three years ago, the Board of Control approved an experiment for schools in Region 15 to develop a pilot program for bracketing the regional tournament in the team sports of baseball, basketball, volleyball and softball.

After several meetings and an amendment to the Competition Rules to allow for the change, there has been no substantive action by the member schools. Commissioner Tackett asks that the experiment sunset and if future options are developed, the membership requests to appear before the Board of Control to seek approval.

**Motion Passed:** Revise the competition rules to remove the options for experimental bracketing in the 15th region passed with a motion by Reed Adkins and a second by Pete Galloway. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Football Playoff Structure and Bracketing, Including RPI Discussion**

Members of the Board of Control had requested a discussion of football playoff bracketing. The issue had also been reviewed thoroughly with the Athletic Directors and Coaches that makeup the Commissioner's Football Advisory Committee (CFAC).

Currently, the cross bracketing system, which cross-brackets regions beginning in round 1, was originally requested by the CFAC as a means of playing different teams in the postseason and varying the annual matchups. However, the system also has produced significant early round travel and in some cases, matchups that were not in the best interest of the promotion of the game.

One option is to return football to intra-district play for rounds 1 and 2, then cross-bracket to various regions in round 3. In the end, the round 3 and round 4 matchups were problematic in the past when the same teams played each year and were in large part, the motivation for changing the system to

cross-bracket. As a point of information, playing intra-district in rounds 1 and 2 was the least preferred bracketing method if changes are made to the current system.

An alternative would be to finalize the development and approval of an RPI, or Rating Power Index as has been adopted in many states. This system is a function of the strength of schedule, with parameters weighted 35% on your strength of schedule, 35 percent on your opponent strength of schedule, and 30 percent on your opponents' opponents strength of schedule. This could also have the side benefit of improving schedules in some schools.

The Commissioner had reviewed the RPI data from other states and felt this was a workable method for the Association. While initial trials have been run, no specific school listing has been published to allow for conceptual discussion. In the end, the RPI could be used not only for some type of seeding but also for breaking district three-way ties.

The membership definitely wants bracketing changes, with the previously discussed options being:

- 1) Play cross district with adjacent districts (1-2, 3-4, 5-6, 7-8) for the first two rounds, with the 1st from one district hosting the 4th from the adjacent district, 2nd hosting 3rd, etc. Then in the third round, seeding using the RPI could be applied. The decision could then be to seed the third round 1-8 statewide, which could cause significant third round travel, but likely no more than the current system. An alternative would be to seed the remaining District 1-4 teams for round 3 with seeds 1 and 2 hosting 4 and 3 respectively and the same process for District 5-8. This would at least have a limiting factor on travel.
- 2) Play within district for the first two rounds, with the 1st hosting the 4th, 2nd hosting 3rd, etc. Then in the third round, seeding using the RPI could be applied. The flaw that many have objected to in this system is the fact that the teams would face rematches from games played in the last couple of weeks, and the possibility that declining fan and participant interest would occur. It was also discussed that if this was adopted, a scheduling grid change might be necessary so that there was some space between these rematches, however, that could return the overall problem from the past when district positions were decided and late season matchups of non-district games had little interest.
- 3) A third option exists to play straight by district. Within district for rounds 1 and 2, within adjacent districts for round 3, within 1-4 and 5-8 for round 4. The cautionary tale here is that this would undoubtedly lead to the same concerns that originally resulted in cross-bracketing.
- 4) Continue the current system.

From the CFAC perspective, options 3 and 4 are least desirable with option 1 preferred. The current system (4) also is problematic in that the cross-bracketing rotation frequently results in teams failing to have the opportunity to host third and fourth round games, regardless of seed position, simply because of their district number.

**Motion Passed:** Adopt revisions in the competition rules of football to play the first two rounds within district, then use the RPI to seed the third round within districts 1-4 and 5-8, and use RPI to seed the final four teams passed with a motion by Trent Lovett and a second by Jeff Saylor. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Field Hockey State Format**

Since the announcement following the November Board Meeting of the revision in state format, there has been a discussion among the remaining teams in field hockey about the elimination of the runner-up teams from qualifying for State.

While it is unique among the team sports for the runners-up to advance to the state tournament, it had also been pointed out this is an attempt by the Board of Control to allow sport development, and that this change could have a chilling effect on future growth.

An alternative would be to develop a semi-state round game (similar to soccer). This game would be pre-determined by draw (which is not a travel issue since all teams are within a three-region area). The game would be required to be played between the Monday following regional play and the Thursday following regional play, at the site designated by the four region winners.

The winners of these games would advance to the state semifinals to be played on Saturday as previously approved. This format would serve to bring the runners-up but not result in day-long play on the Saturday, which is a major conflict with the October ACT testing date.

**Motion Passed:** Approve the creation of a semi-state round in field hockey with the region runners-up advancing to state and the region winners hosting region runners-up, in a pre drawn bracket, in a game to be completed prior to Thursday before the state tournament, and allow the schools to adjust the region tournament dates to conform passed with a motion by Jerry Wyman and a second by Trent Lovett. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Archery State Site**

Following changes at the previous State Archery site, the Association had to look for an alternative venue. The Commissioner and staff provided information on a Bowling Green facility and asked for approval to hold the tournament at that facility.

**Motion Passed:** Approve Ephraim White Facility as the host for State Archery for 2019 and 2020, with projected final competition dates of April 30 passed with a motion by Pete Galloway and a second by Mike Clines. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Discussion of Officials Fees for 2019-2020 per Schedule**

Annually the Board reviews officiating fees and the state of officiating. This year, the scheduled review was in the sports of basketball and wrestling.

Staff requested input on a potential statewide fee (inclusive of travel) for basketball, seeking approval on a \$5 increase in the minimum fee in basketball at all levels, which would be the first such fee change in eight years. This would set the minimum fee to \$50, which is lower than nearly all adjacent states but is supplemented by local travel allowances. The fee for two-person games, in an emergency only, would shift to \$75 so that a two-person crew would only be used due to a shortage, not due to finances.

In wrestling, staff recommends no change in the wrestling regular season pay scale, and a \$10 increase in the regional fees beginning in 2020 with the elimination of the additional mileage provision.

**Motion Passed:** Revise the basketball minimum game fee by \$5 for a three-person crew, and the two-person emergency fee to \$75 per official; revise the wrestling fee by \$10 per day per regional

official with the elimination of the mileage provision passed with a motion by Kim Parker-Brown and a second by Trent Lovett. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Report on Current Championships**

- Michael Barren/Sarah Bridenbaugh - Wrestling (Upcoming)
- Butch Cope/Michael Barren - Cheer (wrapup), Swimming/Diving (Upcoming)
- Sarah Bridenbaugh/Darren Bilberry - Dance (wrapup), Bowling (Upcoming)
- Julian Tackett/Butch Cope - Football (wrapup)
- Joe Angolia/Rob Catron - esports (upcoming)
- Julian Tackett/Butch Cope - Basketball (upcoming)

**Motion Passed:** Accept the reports passed with a motion by Lucy Moore and a second by Mike Clines. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **Staff Reports and Updates on Non-Championship Items**

- Commissioner Tackett- NFHS Winter Meeting Topics (AHSAA, NFHS Network, NFHS Tech Committee Projects ), FB Advisory Committee, Kentucky NFL Football Foundation, Aavas Tackling Program, Office Air Unit, Kentucky DYW, School Enrollment Reports, Review Timeline of Officer Elections, Legislative Update, Baseball Rules Experiment, Around the State, Around the Nation
- Butch Cope- NFHS VB Meeting, NFHS BA Meeting, SW/DV Advisory Committee, Lewis County signing, NASO Funding Request and Sponsor, Hype Funding Approval
- Darren Bilberry- NFHS TR Meeting/NADC
- Sarah Bridenbaugh- NFHS FP Meeting, Status of Prime Date Monitoring, BW Advisory
- Rob Catron- Let's Connect Chicago Tech Meetings
- Dan White- Let's Connect Chicago Media Meeting

**Motion Passed:** Accept the Reports passed with a motion by Pete Galloway and a second by Kim Parker-Brown. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

### **On Deck- 2018-19**

Items for the upcoming 2018-2019 year were reviewed.

### **Adjourn**

**Motion Passed:** To adjourn the January 16, 2019 meeting passed with a motion by Kim Parker-Brown and a second by Trent Lovett. Reed Adkins Yes, Bonnie Barnes Absent, Debbie Beichler Absent, Darrell Billings Yes Donna Bumps Yes, Mike Clines Yes, Mark Evans Yes, Seth Faulkner Yes, Pete Galloway Yes, Scott Hawkins Yes, Scott Lewis Absent, Trent Lovett Yes, Marlon Miller Yes, Lucy Moore Yes, Kim Parker-Brown Yes, Jeff Saylor Yes, Kirby Smith Yes, Jerry Wyman Yes.

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Donna Bumps, President

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Date

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Julian Tackett, Commissioner

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Date